Development Brief - Terry's



June 2006 City Development Directorate of City Strategy







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1. INTRODUCTION

Background

1.1 For many years, York and the confectionary industry have been synonymous. Today, Nestle is a major employer in the City. A summary of the history of Terry's is included in Appendix 1.

1.2 In April 2004, Kraft Foods made the decision to close the Bishopthorpe Road site in Autumn 2005. A significant site has become vacant and available for reuse and redevelopment. This provides an outstanding opportunity to bring the site and listed buildings back into viable use to the benefit of York, its residents and its visitors [43]. The redevelopment of the site represents a major chance for the York economy and a significant opportunity to forward a number of the City's economic aims, including the Community Plan objective of a "Thriving City" and the Council's Corporate Aims which seek to "strengthen and diversify York's economy" and provide "improved employment opportunities for residents". Equally t The site has the potential to build on York's international reputation as a tourism destination as well as creating a sustainable community in this part of the city. The redevelopment of the site also presents an opportunity to further the Community Strategy Objective of a Sustainable City - "York should be a model sustainable city with a quality built and natural environment and a modern, integrated transport system" - and the Corporate Aim to "Take pride in the city, by improving quality and sustainability, creating a clean and safe environment". [45]

1.3 Regionally, Yorkshire Forward (the Regional Development Agency) have recognised the wider economic driver potential of York. Along with Leeds, Bradford, Sheffield and Hull they have designated York as a Key City with a significant role to play in providing economic benefit of regional significance.

1.4 This is a high quality site with iconic landmark buildings, set within the attractive landscape of the vibrant and prosperous city of York. This is a site which could generate global interest.

Vision

1.5 The site is principally an employment site. By virtue of its high quality buildings and setting, it has the potential to provide a landmark site prestige development [74] which will be of considerable significance to the future success of York's economy. A balanced mix of complementary uses in an employment led mixed use development will assist in creating a sustainable community on the site where each use benefits from the presence of the others. The right mix will give the site vitality and viability to ensure it is a successful employment site and an important component in the success of Science City York [73]. The development should deliver quality employment space for quality jobs. Creating the right environment is key to the success of the employment – led vision. An attractive, vibrant development will be of real benefit to the York economy. [186]

1.6 York is now one of six national Science Cities and recognised as one of the main economic generators for the region. The need for quality employment sites, providing the high quality image and environment required by Science City York and the tourism and cultural industries is very clear.

1.7 The site and buildings offer the potential for creating a clear identity (potentially carrying on the Terry's name to brand the site) for a development centred on the service sector, IT, a creative industries complex integrated with business conferencing and distinctive high quality hotel facilities (to complement facilities at the Racecourse) **as part of a viable mix of uses** [77].

1.8 A single, creative, design concept is required to achieve this approach. An approach which targets the value-added sectors/demand highlighted above and which creates a lasting, iconic development that enhances the future of the York economy.

1.9 This is a major opportunity which benefits from its location on the Leeds/York employment axis. A highly visible and recognisable site capable of signifying the progressive image that the region as a whole aspires to. High standards of design, conversion and landscaping will be key requirements in achieving this.

1.10 By virtue of it's size, the Terry's site also presents an opportunity to provide a range of other uses to complement the employment objectives. It will be key to the successful redevelopment of the site that the mix of uses create a "sustainable community" on the site with a coherent identity. The mix of uses, which might include hotel, community, leisure and residential, should complement one another to assist the vitality and viability of the development. [176]

1.10 1.11 A report by the Acting Director of Environment and Development Services to the Executive of the City of York Council in July 2004 set out the Council's position with regard to the future development parameters for the site. Based on these parameters, the **[79]** The Council's vision for the redevelopment of this key site is:

To create a sustainable, distinctive and prosperous high quality business focused location of strategic importance to the York economy with a range of complementary uses to generate vitality and viability in a sustainable community [80]. It should have a unique and inspirational sense of place of exemplary design that builds on the iconic qualities of the Terry's buildings and contributes to making York a more sustainable city.

Objectives

1.11 1.12 To deliver the above vision and the Council's employment **[93]** requirements for the site, the following objectives will be critical to the successful development of the site. The Council are seeking a comprehensive development solution that:

- Takes full advantage of this unique opportunity for a **prestigious [95]** development that delivers an employment led mixed use comprehensive development scheme with opportunities for Science City York cluster uses – Bioscience and Healthcare York, Creative York, IT & Digital York **[93]**
- Provides for employment use that supports the priorities of York Economic Development Board, **Regional Spatial Strategy and Local Plan objectives [95]** and is a source of economic prosperity
- Assesses the Listed Buildings on site to determine the most appropriate use(s) to bring these buildings back into active and viable use. [93]
- Respects and reflects the historic importance of Terry's, the confectionary business in York and the cultural associations with the site
- Is outward looking and provides a real benefit for the citizens of York and Yorkshire
- Delivers community uses **and services [95]** that benefit the South Bank area and future occupants of the site
- Takes advantage of the proximity to York Racecourse in order to deliver complementary uses
- Creates an environment which is vibrant and accessible both at day and night, by virtue of the mix of uses provided [93]
- Creates an outstanding development that demonstrates the principles of sustainable development in all aspects, including design, construction and use
- Is of extremely high quality and provides a new source of civic pride
- Respects the character and setting of the Racecourse and Terry's Factory Conservation Area and the qualities of the Green Belt in particular protects and enhances [88] the existing long distance southerly views of the factory and other important views from the City's open spaces such as the Knavesmire, Rowntree Park and strategic places along the River Ouse
- Respects the unique **[88]** architecture of the listed buildings, including the quality and character of the interiors, and ensures their setting is maintained and that any new build complements them
- Enhances the existing landscape framework
- In prioritising movement within and through the site the needs of pedestrians and cyclists must come first within any framework
- Effectively promotes sustainable transport options to "connect" the site to the wider city by co-ordinating with City and public transport provider initiatives. [93]

Development Brief

1.12 1.13 This Development Brief expands on **national, regional and [30]** local planning policies and provides specific advice on the way in which the Council would like to see the site developed. The Brief aims to provide a clear vision and a contextual framework for the redevelopment and refurbishment of the Terry's factory site in York. The Brief sets out all the planning issues that will need to be addressed by potential developers. **The**

Brief is supplementary to the Draft Local Plan 4th Set of Changes. The content of the Brief will be relevant in the preparation of the emerging Local Development Framework. [30]

1.13 1.14 Once the Brief has been revised following involvement of the community, it will be considered by the Council's Planning Committee. If approved by the Committee, the Brief will be adopted as non-statutory Draft Supplementary Planning Guidance. This Brief has been adopted as non-statutory Draft Supplementary Planning Guidance [30]. Development proposals will be required to comply with the adopted brief.

Public Participation

1.15 Public consultation was carried out on the Draft Development Brief in 2005, including a newsletter, feedback sheet and a drop-in session for residents in the South Bank area, and workshop with children at the Knavesmire School. When bringing forward proposals prospective developers will be expected to work with the Local Planning Authority to carry out a community involvement exercise and clearly demonstrate that the local community, key stakeholders and statutory consultees have been extensively involved with any masterplanning and any subsequent planning applications and have taken their views into account. This should accord with the guidance on consultation on major planning applications at both pre-application and application stage as set out in the Council's draft Statement of Community Involvement. [97]

2. THE SITE

Please refer to Plan 1 – Site Location and Plan 2 – The Site

Site Location

2.1 The site lies to the south of the City Centre on the edge of the built up area known as South Bank. The site comprises of two areas either side of Bishopthorpe Road. The **area to the west of Bishopthorpe Road is the main** site is the [119] factory site that has a total area of approximately 10 hectares (24.9 acres) and comprises the original 1920's factory buildings (Grade II listed) and single storey factory and warehouse buildings which have been added to the site in more recent years. This main site is bounded to the east by Bishopthorpe Road. Campleshon Road forms the boundary to the north, York Racecourse and the Knavesmire Micklegate Stray [117] are situated to the west and open space (Green Belt) to the south which extends towards the A64 and Bishopthorpe.

2.2 The second site is area [119] situated to the east of Bishopthorpe Road and [119] is known as Nun Ings and is slightly larger at 10.545 hectares (25.9 25.81 [130] acres). The area sits within the Green Belt identified in the Local Plan. At present the majority of the area is open space apart from 0.86 0.64 hectares (1.6 2.12 [130] acres) that was is used as a car park for staff of the Terry's factory. The Terry's Pump House is located to the north east of this area. This supplied water to the factory. [124] The River Ouse flows to the east of the area. The river bank is in the ownership of the Council [119]. Residential development along Bishopthorpe Road forms the built boundary to the north, Bishopthorpe Road lies to the west and open space to the south. There is a pedestrian link to the river immediately adjacent to the site.

Site Description

2.3 The site forms part of the southern urban edge of York with predominantly open land to the south. The views towards the site from the south are important, as are views from Tadcaster Road, Bishopthorpe Road, Fulford and a number of other key locations. The factory buildings form a distinctive and iconic landmark that defines the character of the area and helps orientate the visitor. York Racecourse lies to the west of the site. The racecourse grandstands are also dominant features in the landscape. A Conservation Area, designated in 1975, includes both the Terry's factory and the Racecourse buildings. These buildings are of special importance because of their prominent position in a parkland setting within the City of York Green Belt. The developable site that the Brief addresses is the main factory area to the west of Bishopthorpe Road and, limited by green belt policy, the existing car park to the east of Bishopthorpe Road. [118]

2.4 To the north of the site lies the predominantly residential area of South Bank which is characterised by grid form street pattern and tight-knit terraces of Victorian and Edwardian houses. Campleshon Road has two focal points for the local community with St Chads Church and Knavesmire Primary School.

2.5 The site boundaries are well defined and provide a strong framework for new development. The mature trees within the site and the brick wall boundary give the site a strong landscape setting which can be enhanced further. The metal fence bounding the north part of the main site and the car park along Bishopthorpe Road, is less in-keeping with the area and an unwelcome contrast to the attractive tree belt the site otherwise presents to the outside. The character of the site would benefit from its removal. The garden to the south east of the factory site forms part of the planned setting for the complex. The listed gate piers at the Bishopthorpe Road entrance to the factory complex are an important element of the sites' character [127].

2.6 The trees within the perimeter of the factory site provide an almost parkland setting, which is experienced in association with the larger Knavesmire landscape as one travels through the area, with its many attractive mature trees. The site has a very close visual and physical relationship with the Racecourse.

2.7 The mounding and trees, although essentially planted for screening, are now **contribute** fundamental [126] to the attractive character of Bishopthorpe Road and Campleshon Road. They also serve to sit the buildings in the landscape (especially as viewed from the south) and screen the lower building masses. A Tree Preservation Order covers five groups of trees, that are not within the Conservation Area, at the Campleshon Road and Bishopthorpe Road frontages of the site [776].

2.8 The sloping roof of the southern block buildings to the south of the site [121] can be seen just over the trees along the southern boundary. This sloping roof of the later buildings is an undesirable element.

2.9 The inside of the factory complex reveals itself through the break in trees at the entrances off Campleshon Road and Bishopthorpe Road. The site opens up along its western boundary with the Racecourse.

2.10 There are foot / cycle paths adjacent to the site that provide sustainable off-road routes in and around York, but which could benefit from extension of the network.

2.11 Within the site, buildings have been set out in a rectilinear manner. The original 1920s buildings still dominate, creating a build-up of massing towards the central spine running from the access off Bishopthorpe Road, with the clock tower as the focal point of the group [122]. From this position at the main entrance gate the avenue of buildings present a strong unified composition. The strength of character is partly due to the linear layout and the shared architectural language of buildings of otherwise diverse form. The character might be further enhanced by the removal of obtrusive structures any non-original additions to the buildings to the north [125]. The 'avenue'

vista is stopped by the Racecourse grandstands, the other dominant features characterising **defining [122]** the Conservation Area.

2.12 The approximate floor area of the listed buildings is 19,389 sq m. The approximate floor area of the non-listed buildings is 34,023 sq m. Of the 10.86ha factory site and car park, approximately 3.62ha is currently occupied by buildings [128].

3. PLANNING POLICY

City of York Draft Local Plan incorporating the 4th set of changes (April 2005) – Development Control Local Plan

3.1 The City of York Draft Local Plan provides the basis for planning in York and has been subject to a number of sets of changes to reflect representations received and changes in national and regional planning policy. The 4th set of changes to the Deposit Draft were approved by the Council for Development Control purposes in April 2005. Where reference is made to Local Plan Policy throughout the Brief, this relates to the Development Control Plan. A list of relevant policies are included in Appendix 4.

3.2 There are a range of national, regional and local planning policies which are applicable to the site. Although the City of York Local Plan is unadopted, the Fourth Set of Changes to the Plan represents the current planning policy position in York and, given its recent approval, can be considered to reflect the approach advocated in up-to-date National Planning Policy Guidance and Statements.

3.3 As an existing employment site, policy E3b of the Local Plan 'Existing Employment Areas' applies. Part of the site lies within Conservation Area No 10 – Racecourse and Terry's Factory. The area to the east of Bishopthorpe Road is allocated as Green Belt. The site is not subject to any site specific proposals in the Local Plan apart from those relating to employment land and general policies regarding the Conservation Area and Green Belt.

Retention of Employment Sites

3.4 While the site is not allocated in the Fourth Set of Changes, Policy E3b -Existing and Proposed Employment Sites - states that sites currently or previously in employment use will be retained within their current use class. This policy approach is necessary due to constraints placed on the availability of greenfield development sites around York by the existing Green Belt. Sites in employment use are difficult to replace. The site is therefore principally an employment site.

Other Local Strategies and Analysis

3.5 In order to develop opportunities and progress development options in the area, cognisance is required to be taken of a number of Council documents. These include: Green Belt Appraisal; Landscape Character Assessment; Playspace Audit; Urban Potential Study; Economic Demand and Need Study (SQW Reports). Other documents currently in production will also be relevant: Strategic Flood Risk Assessment; Accessibility Strategy; Assessment of Key Trends; The Community Strategy; The Cultural Strategy; the Public Arts Strategy; Sports and Active Leisure Strategy. These are referenced where appropriate in the Brief. A list of relevant Local Documents is included in Appendix 5.

3.1 The vision and objectives for the site set out in Section 1 and the potential uses set out in Section 4 are based on the policy approach of

national, regional and local planning policy. The 'site' is the factory site to the west of Bishopthorpe Road. The existing car park and the green belt are addressed in sections 4, 6 and 9.

3.2 This section highlights some of the key policies and guidance that informs the approach taken in the Brief to the redevelopment of the site. This is in no way exhaustive and any proposals must demonstrate a comprehensive recognition of statutory and other relevant guidance. The requirements of these policies has been encapsulated in the commentary and requirements set out in the Brief.

3.3 The Statutory Development Plan for York comprises of the Regional Spatial Strategy for Yorkshire and the Humber adopted in December 2004 and covering the period to 2016 and the North Yorkshire County Structure Plan, Alteration No 3 adopted in October 1995, which provides policies for the period 1995-2006. These are strategic documents and there is no adopted Local Plan. In determining planning applications, the Council also use non-statutory and emerging plans. The City of York draft Local Plan (referred to as the Development Control Local Plan) was adopted for development control purposes in April 2005. It represents the most advanced stage of Local Plan production, comprising the 1998 deposit draft amended up to and including the Fourth Set of Changes. Although it is unadopted, the Fourth Set of Changes to the Plan represents the current planning position in York and reflects the approach advocated in up-to-date national and regional policy guidance. The emerging Regional Spatial Strategy is also a material consideration. This Development Brief, which has been subject to public consultation, is also a material consideration.

3.4 The Local Development Framework (LDF) for York is being prepared over the 2005-2009 period. The weight to be given to emerging LDF Development Plan Documents (DPD) will depend upon the stage they have reached when a planning application is considered for this site, with the weight increasing as the DPD progresses through each stage and the nature and extent of any objections received. However, it is likely that any planning application would come forward prior to adoption of the LDF Core Strategy or the Site Allocation DPD, so will be determined with the context set by RSS, Structure Plan, Development Control Local Plan, Emerging RSS and this Brief.

National Planning Policy

3.5 National guidance exists in the form of Planning Policy Guidance (PPG), now replaced by Planning Policy Statements (PPS), to explain statutory provisions and provide guidance on planning policy and the operation of the planning system. The development of the area should have regard to the following documents:

- PPS 1 Delivering Sustainable Fevelopment
- PPG 2 Green Belts
- PPG 3 Housing

- PPG 4 Industrial, Commercial Development and Small Firms
- PPS 6 Planning for Town Centres
- PPS 9 Planning and Geological Conservation
- PPG 13 Transport
- PPG 15 Planning and the Historic Environment
- PPG 16 Archaeology and Planning
- PPG 17 Planning for Open Space, Sport and Recreation
- PPG 21 Tourism
- PPG 24 Planning and Noise
- PPG 25 Development and Flood Risk

Regional Planning Policy

Regional Spatial Strategy for Yorkshire and Humber (Selective Review of RPG 12) 2004

3.6 The Regional Spatial Strategy for Yorkshire and the Humber 2004 provides a spatial framework to inform the preparation of local development documents, regional and sub-regional strategies and programmes that have a bearing on land use activities. With the Structure Plan. it is part of the Statutory Development Plan for York. Policies of note include:

- S1 Applying the Sustainable Development Principles
- S3 Urban and Rural Renaissance
- S4 Urban and Rural Design
- S6 Sustainable Use of Physical Resources
- P1 Strategic Patterns of Development
- P2 Green Belts
- E1 Town and City Centres
- E3 Planning the Overall Provision of Employment Land
- E4 Employment Site Selection and Development Criteria
- E5 Managing the Employment Land Portfolio
- E6 Tourism
- H2 Sequential Approach to the Allocation of Housing Land
- H3 Managing the Release of Housing Land
- H4 Housing size, Type and Affordability
- T1 Land Use and Transport Integration
- T2 Public Transport Accessibility
- T3 Personal Transport
- SOC3 Retail and Leisure Facilities
- SOC4 Open Space, Sport and Recreation
- N1 Biodiversity
- N2 Historic and Cultural Resources
- N3 Landscape Character
- R2 Development and Flood Risk
- R3 Water Resources and Drainage

North Yorkshire County Structure Plan 1995

3.7 The North Yorkshire County Structure Plan is the statutory planning policy document guiding and controlling development in York and North Yorkshire. Policies of relevance include:

- H6 Vacant or Derelict Land
- H8 Residential Density
- H9 Residential Use in York
- I5 Employment Land
- 16 Industrial and Commercial Development
- I11 Warehouses, Storage, Distribution
- I12 Provision for Business Use
- I13 Tourist Accommodation
- T9 Car Parking
- T10 Cycling
- T11 Transport for Industry, Commerce and Other Major Developments
- S1 Shopping
- R1 Recreational, Leisure and Cultural Facilities
- R3 Recreational Developments
- R6 Footpaths and Bridleways
- R9 Community Leisure Facilities
- E4 Historic Environment
- E5 Archaeology
- E8 Green Belt
- E9 Planning Permission Within Green Belt Areas

Yorkshire and Humber Plan Regional Spatial Strategy 2005

3.8 The emerging Yorkshire and Humber Plan Regional Spatial Strategy was submitted to the Government Office for Yorkshire and Humber in December 2005, was subject to public consultation (December 2005-April 2006) and will be subject to examination in Autumn 2006 and adopted Autumn 2007. The Strategy has 'weight' as a planning document and is a material consideration. Relevant policies requiring consideration include:

- YH1 Overall Approach
- YH2 Climate Change and Resource Use
- YH3 Key Spatial Priorities
- YH4 Working Together
- YH5 Urban Focus
- YH6 Better Towns
- YH8 Location of Development
- YH9 Green Belts
- Y1 York Sub Area Policy
- H1 Provision and Distribution of Housing
- H3 The Provision of Affordable Housing
- H4 Housing Mix
- E1 Creating a Successful and Competitive Regional Economy

- E2 –Town Centres and Major Facilities
- E3 The Supply of Land and Premises for Economic Development
- E4 Support for Regional Priority Sectors and Clusters
- E5 Safeguarding Employment Land
- E6 Sustainable Tourism •
- **ENV1** Floods and Flood Risk •
- ENV5 Energy •
- **ENV6 Forestry, Trees and Woodlands** •
- **ENV8 Biodiversity** •
- **ENV9 Cultural Heritage** •
- ENV10 Landscape
- T1 Personal Travel Reduction and Modal Shift •
- T2 Parking Policy •
- T3 Public Transport
- T5 Transport and Tourism

Local Planning Policy

Please refer to Plan 3 – City of York Development Control Local Plan 2005

3.9 As an existing employment site the Terry's factory site was not given a specific development allocation in the City of York Development Control Local Plan (4th set of changes). However, the Local Plan emphasises the importance of retaining existing employment sites in employment use (Policy E3b - Existing and Proposed Employment Sites). Policy E3b provides criteria to determine the potential for other uses on existing employment sites. The Plan also reflects the RSS/RES approach of promoting Science City York as the key driver for the York economy by identifying "premier sites" for "knowledge-based activities" (Policy E1a - Premier Employment Sites). Further advice on how we see the site contributing to meeting Science City York objectives is set out in paragraphs 3.11-3.13 below.

3.10 Relevant Development Control Local Plan policies include:

Chapter 2 – General Policies

GP1 - Design GP3 - Planning Against Crime GP4a - Sustainability GP4b - Air Quality **GP5 - Renewable Energy GP6** - Contaminated Land **GP7** - Open Space **GP9** - Landscaping **GP11 - Accessibility GP13 - Planning Obligations GP15a - Development and Flood Risk**

- **GP19 Satellite Dishes and Antennae**
- **GP20 Telecommunications Developments**
- **GP21 Advertisements**
- Chapter 3 Nature Conservation and Amenity
- **NE1 Trees, Woodlands and Hedgerows**
- NE2 River and Stream Corridors, Ponds and Wetland Habitats
- **NE3 Water Protection**
- **NE7 Habitat Protection and Creation**
- **NE8 Green Corridors**

Chapter 4 – Historic Environment

HE2 - Development in Historic Locations

HE3 - Conservation Areas

HE4 - Listed Buildings

HE5 - Demolition of Listed Buildings and Buildings in Conservation Areas

HE8 - Advertisements in Historic Locations

HE10 - Archaeology

HE11 - Trees and Landscape

Chapter 5 – Green Belt and Open Countryside

GB1 - Development in the Green Belt

GB6 - Housing Development Outside Settlement Limits

GB11 - Employment Development Outside Settlement Limits

GB13 - Sports Facilities Outside Settlement Limits

Chapter 6 - Transport

T2a - Existing Pedestrian/Cycle Networks

T2b - Proposed Pedestrian/Cycle Networks

T4 - Cycle Parking Standards

T5 - Traffic and Pedestrian Safety

T7b - Making Public Transport Effective

T7c - Access to Public Transport

T13a - Travel Plans and Contributions

T16 - Private Non-Residential Parking

T17 - Residents' Parking Schemes

T20 - Planning Agreements

Chapter 7 - Housing

H2a - Affordable Housing

H3c - Mix of Dwellings on Housing Sites

- H4a Housing Windfalls
- H5a Residential Density

Chapter 8 - Employment

E1a - Premier Employment Sites

E3b - Existing and Proposed Employment Sites

<u>Chapter 9 – Educational Establishments</u> ED4 - Developer Contributions Towards Educational Facilities

Chapter 10 - Shopping S6 - Control of Food and Drink (A3) Uses

Chapter 11 – Leisure and Recreation

L1a - Leisure Development

L1c - Provision of New Open Space In Development

L4 - Development Adjacent to Rivers

Chapter12 - Visitors

V1 - Visitor Related Development

V3 - Hotels and Guest Houses

<u>Chapter 13 – Community Facilities</u> C1 - Community Facilities C6 - Developer Contributions Towards Community Facilities

<u>Chapter 14 – Minerals and Waste</u> MW7 - Temporary Storage for Recyclable Material

Policy Background to the Vision, Objectives and Potential Uses

3.11 The Local Plan does not include Terry's as a Premier Employment Allocation, as the site was not available at the time of drafting the 4th Set of Changes. A report by Segal Quince Wicksteed Limited, January 2001, - Science City York: Employment Land to 2021 - A report to City of York Council, in association with Science City York identifies the Terry's site as a "site currently used by a single business which might become available in the longer term". The site is one of only two such sites ranking as a "high quality site" against a number of criteria to determine suitability as a high quality site for SCY businesses.

3.12 The site is therefore seen as an ideal opportunity to provide the right environment for Science City to encourage further growth in the sector and foster linkages between businesses in the SCY clusters. The site is therefore considered by the Brief in context of Local Plan Policy E1a – Premier Employment Sites. The site has capacity to deliver significant new accommodation for SCY and an appropriate balance of other uses. The mix of potential uses included in the Brief recognises that a range of uses can sustain one another and help create a sustainable community.

Achieving Science City York Uses

3.13 In order to ensure the vision and objectives of the Brief can be delivered and to assist the growth of creative and technology clusters in York, the Council will require any masterplan and subsequent planning application to identify which buildings, in part or full, are specifically for

use for Science City York activities, as outlined in paragraphs 4.5 and 4.6 of this Brief. Such activities would generally fall within the B1 Business Use Class. For those particular buildings we would wish to see specifically used for Science City activities, through planning conditions and obligations, the Council will restrict freedoms for change of use within the B1 Business Use Class. Conditions would be based on the definition below of knowledge-base activities given in the draft Local Plan in relation to Policy E1a – Premier Employment Sites. For the other potential employment uses identified in Section 4 of this Brief no such conditions will be required.

"Guidelines for defining Science City York/knowledge-based activities:

The Science City York Project builds on the earlier "Bioscience York" initiative and contains three components: Information and Communications Technologies, Heritage and Arts Technology and Bioscience and Healthcare. There is a presumption that activities on premier sites will address the needs of firms within these clusters, and other emerging knowledge-based clusters though not exclusively. The following guidelines are to be applied to define appropriate activities:

Primary Considerations:

Future employers should meet at least two out of the following four primary considerations:

- they operate within a high tech sector and/or engage in innovative activities;
- a focus on Research & Development, product or process design, applications engineering, high level technical support or consultancy;
- at least 15% of staff are qualified scientists, technologists and engineers;
- established or proposed linkages with a research facility such as a university.

Other considerations:

• firms providing substantial support services to primary uses, including finance, legal and other professional and technical services, occupying no more than 10% of the total floorspace on sites". (Development Control Local Plan Paragraph 8.10c)

Local Transport Plan (2001/02-2005/06) to be updated in 2006 by LTP2 (2006-2011)

3.14 The Local Transport Plan sets out sustainable, integrated transport policies aimed at tackling the problems of traffic congestion and pollution across York, to meet the local vision and objectives in line with the Government's Transport White Paper (1998).

3.15 Sustainability is the underlying theme in the Plan with a strategic policy to locate new development in places where people have a choice of means of travel. The Council are seeking to reduce car traffic by promoting viable quality alternatives and thereby seeking to protect York's historic environment.

3.16 Key issues identified in this document, which should be reflected in the design of any schemes for the site, include;

- Priority to be given to pedestrians, cyclists and other vulnerable road users
- Promotion of connectivity within the area by foot and cycle and integration with public transport links
- To reduce reliance on the car and demonstrate this with supporting Travel Plans
- Supporting well designed development that reduces the need to travel and encourages trips by more sustainable modes.

3.17 Section 9 – Accessibility, Traffic and Transport sets out guidelines for ensuring a sustainable transport approach is taken to the development of the site. [132]

Developing Proposals

3.6 3.18 The preferred approach of the Council in taking forward any development proposals for the site is for a Masterplan to be produced in consultation with the Council and the local community which takes full account of the provisions of this Brief. This is a prominent and important site in the City of York. The site is visually sensitive and of conservation importance. Therefore an extremely high standard of design is required that is based on a thorough understanding and analysis of the site and its surroundings.

3.7 3.19 A number of studies should be carried out at an early stage prior to scheme development to inform the masterplanning work [157]. These should include: a survey of trees and hedgerows; an Ecological Appraisal; [705] a full Conservation Area Appraisal based on English Heritage guidelines (currently being revised); Conservation Plans for the listed buildings to assess the significance of the heritage asset; measured surveys and condition surveys of the listed buildings to form the basis for feasibility work in terms of initial concept development and costings. These studies are a pre-requisite for most external funding bodies and they would give authority to schemes based on their findings.

3.8 3.20 In advancing options and solutions, proposals should be presented in the form of a Design Statement with accompanying Masterplan and supporting assessments as detailed in this Brief. This will help to ensure the co-ordination and comprehensive delivery of the Council's vision and objectives.

3.9 3.21 A Masterplan should (CABE, 2004):

• Shows how the streets, squares and open spaces of a neighbourhood are to be connected;

- Defines the heights, massing and bulk of buildings;
- Sets out suggested relationships between buildings and public spaces;
- Determines the distribution of activities / uses that will be allowed;
- Identifies the network of movement patterns for people moving by foot, cycle, car or public transport, service and refuse vehicles;
- Sets out the basis for provision of other infrastructure elements such as utilities;
- Relates physical form to the socio-economic and cultural context and stakeholder interests;
- Allows an understanding of how well a new, urban neighbourhood is integrated with the surrounding urban context and natural environment;
- Identifies as far as possible individual development sites and potential phasing.

3.10 3.22 The Masterplan should follow the good practice guidance set out in the 2004 CABE (Commission for Architecture and the Built Environment) document *Creating Successful Masterplans*.

4. POTENTIAL USES

4.1 The Terry's factory site has played a key role in providing employment in York. This role should continue and aim to meet demand for employment uses that are central to the long-term success of the York economy. There is significant known demand from both inward investors and indigenous businesses for premises for employment uses in York. [180] In addition, there is a very limited number of high quality large employment sites currently available. Terry's is considered a "Premier Employment Site" as defined in the Development Control Local Plan. This means that the employment focus is required to be on Science City York knowledgebased activities. This could be complemented by other B1 uses provided that they are of an acceptably high quality. Much of the growth in the Science City sector has taken place in existing sites and premises and at the Science Park. Further growth in the sector will require alternative sites. The Terry's site presents an ideal opportunity to provide space. The Terry's site can be given a Science City York identity to assist this. [189]

Nun Ings

4.2 The part of the site to the east of Bishopthorpe Road is known as Nun Ings. This part of the site is included in the City of York Green Belt. This land is also forms part of the land holding in the ownership of Kraft [525]. The continued use of the car park to serve employment uses on the main site [537] is acceptable provided that a suitable scheme of landscaping is designed to enhance the Green Belt setting of the area including landscape screening of boundaries. Opportunities to improve pedestrian/cycle linkages across Bishopthorpe Road should be explored. The potential for other uses is limited by the need to protect the openness of the Green Belt – see Section 6. A change to the Green Belt boundary is not acceptable.

Factory Site

4.3 The following uses are considered appropriate for the main factory site as a whole. The retention of the listed buildings is paramount. **PPG 15** – **Planning and the Historic Environment - states that "In principle the aim should be to identify the optimum viable use that is compatible with the fabric, interior, and setting of the historic building [181].** Appropriate uses for each building will be dependent on Conservation Plans. The use of each building must be designed to respect the fabric of the building. The acceptable level of intervention in the historic fabric will be dependent on the suitability of each building to conversion. There is potential for a mix of uses within the listed buildings.

4.4 The areas to the north and south of the listed buildings will require to be addressed in conjunction with the listed buildings as part of the Masterplan to ensure the cohesive redevelopment of the site.

The Knowledge Based Economy - Science City York

4.6 4.5 Development proposals should provide suitable premises to further the vision of the York Economic Development Board. The Board's Strategic

Framework - Future Strategic Direction and Vision – provides the economic policy: A leading edge, modern, knowledge based economy, using the science-base as a key economic driver for the economy as a whole (the Science City York concept / vision). A priority of the Board is: Intensifying Science City York activity to increase business growth and start-ups, and to generate business activity in other parts of the economy.

4.7 4.6 Liaison with the Council's Economic Development Unit prior to developing proposals is essential to identify the potential to meet Science City aims and wider economic aims of the City. Further information on the economic development objectives of the City and Science City York, including specific Science City aims for the site, are included in Appendix 4.

Complementary Employment Uses

4.8 4.7 Linked to the development of York's knowledge economy through Science City York clusters, are a number of complementary industry sectors, which includes:

- Professional services sectors uses offering specialist advice and support to science-based and support businesses
- Food Technology uses the potential to reuse part of the clean-room and scale-up food production facilities for food production
- Research, Education and Skills development uses
- Office space for a range of smaller start-up businesses, including managed office and live/work space.

Headquarters and administrative / office requirements

4.5 4.8 The unique and special identity of the landmark Terry's buildings provide an excellent opportunity for prestigious HQ / administrative uses. Local Plan Policy E1a, while promoting Science City uses, states that: Other B1 uses that fall outside these guidelines would only be acceptable where they are of an acceptably high quality such as companies in the professional and financial sectors or headquarter functions and it can be demonstrated that no other suitable highly accessible sites could be found, firstly in the city centre, secondly in the York Central area and then thirdly within the rest of the urban area. [643]

Production / Warehousing

4.9 Through the re-use of the existing warehouse building or provision of a similar building to the south of the listed buildings, there is potential for B2 and B8 uses. There is potential for production, potentially with associated warehousing, on the site, as this is the existing use. The nature and extent of such use would be considered in context with the wider redevelopment of the site through the masterplanning process, Environmental Impact Assessment and Transport Assessment. [291]

Business Tourism / Hotel / Conferencing / Leisure

4.10 The site has the potential to accommodate a distinctive, high quality hotel which is currently missing from the York "offer". There is a requirement to explore possible links with the adjoining Racecourse and exploring conferencing/exhibition synergies. The opportunity exists within this

development to create a new facility which has regional significance. There is also the opportunity to explore synergies and linkages with the Racecourse. [542]

4.11 There will be a need to work with the First Stop York tourism partnership in developing plans. The partnership can help with promoting the site to potential end-users and operators. Mechanisms are in place within First Stop York to achieve this. The provisions of the Development Control Local Plan Policy V3 - Hotels and Guest Houses – will apply. The Local Plan aims to promote hotels to contribute to the tourism / business conferencing economy. Hotels must be designed in such a way as to avoid any adverse impacts on residential amenity.

4.12 Class A3 – Restaurants and Cafes - and Class A4 – Drinking Establishments – uses are acceptable ancillary to the hotel **[348]**. The provisions of Local Plan policy S6 - Control of Food and Drink (A3) Uses – (written prior to Statutory Instrument 2005/84 which introduced the A4 class) will apply. This policy requires careful consideration of amenity and security issues.

4.13 There is potential for leisure uses, including a major leisure use, providing a visitor attraction linked to complementary hotel use and the sites relationship to the Racecourse. This could establish the basis of a leisure conferencing "quarter". The Economic Development Board's priority for tourism is to "create an international quality visitor destination ranked among the top European cities". Leisure uses to serve local need, including those who are employed by businesses on the site, of a suitable scale may also be acceptable.

4.14 The Council is currently working with interested parties to examine the potential for a new sports stadium within the City. Large sites of previously developed land within the York settlement limit, of which the Terry's site is one, will require to be considered as part of a separate site finding exercise. The protection of the sites' conservation value and listed buildings would be a critical part of this process.

Community Facilities

4.15 See section 8 below regarding the potential to provide community facilities on-site. These could include for example: child day care, a Medical Centre, **public art and** open space and sports provision. Requirements The **need for community facilities in the local area** will be informed by community involvement. and aAn audit of the existing area will would help guide what is needed. [397]. The site is also suitable for employment uses or community facilities that would benefit disabled people. [207]

<u>Housing</u>

4.16 The emphasis for the future of the site is employment use but residential development may be is [489] acceptable provided that it is complementary and incidental [488] to the primary employment use of the site as this can help contribute to the vitality and viability of the mix of uses on the site

and help create a "sustainable community" [492]. The focus is required to be on providing [489] ilnnovative dwellings such as live/work units with dedicated work space for office/studio/workshop use should form a component of the range of employment accommodation offered on site [489]. Any units will be "tied" to the employment uses on the site through conditions. [489] Live/work spaces have been provided in other recent high quality employment sites in Yorkshire. At Terry's such provision will be crucial beneficial [489] to the Science City York creative sector in particular. A live/work unit is accommodation that is specifically designed to enable both residential and business use. It differs from ordinary home working in its nature and the intensity of business use that may be involved. The work element may be designed to accommodate more workers than just the resident, and may be set up to encourage company growth.

4.17 An element of residential development not linked to the commercial activity on-site [489] may be is [489] acceptable, subject to design, amenity and highways considerations, and with the inclusion of an appropriate element of affordable housing 'pepper-potted' within any agreed housing area(s). Any residential element must include an appropriate mix of house types and sizes in accordance with Local Plan Policy H3c – Mix of Dwellings on Housing Sites [463]. Housing design and layout should be sympathetic to and inspired by existing site characteristics and include strong green landscape components and follow the principles of sustainable design and construction.

4.18 The Council's Affordable Housing requirement will apply if a new housing development of 15 dwellings/0.3ha or more is proposed. This includes potential conversion of existing buildings to part or full residential use as well as new build. If the policy applies, 50% of the total number of homes are required to be provided in partnership with a Registered Social Landlord. The Policy applies equally to live / work units subject to overall viability. Early discussion with Council Officers is encouraged. [434]

4.19 The required tenure split is 45% affordable rent, 5% discount sale of the total number of homes. Affordable rents will refer to Housing Corporation benchmarks and appropriate discounts agreed with the Council having regard to the City of York Housing Needs Study 2002-2007.

4.20 Affordable homes are required to:

- match pro-rata the size of the privately owned homes
- match pro-rata the car parking provision of the privately owned homes
- match the quality of the privately owned homes
- be visually indistinguishable from the privately owned homes
- be satisfactorily 'pepper-potted' within the scheme.

4.21 For further information please refer to Local Plan policy H2a - Affordable Housing - and the Council's Affordable Housing Advice Note, July 2005.

Heritage Link

4.22 Terry's heritage within the city is highly valued and needs to be retained and translated into a real benefit to the local community – potentially in some form of heritage attraction or permanent public art record of its history (see Section 8). Early contact with the Council and the York Museums Trust is encouraged.

5. SUSTAINABLE DEVELOPMENT

Sustainable Development in York

5.1 Planning Policy Statement 1 – Delivering Sustainable Development – sets out the Government's commitment to planning for sustainable development. The broad themes the Masterplan must work towards are: social cohesion and inclusion; protection and enhancement of the environment; the prudent use of natural resources; and sustainable economic development.

5.2 Sustainable development is development that meets the needs of the present without compromising the ability of future generations to meet their own needs. It must enable people to enjoy a better quality of life now and in the future, through balancing social, economic and environmental needs. It embraces not only local issues but also national and global matters, such as climate change.

5.3 The York City Vision and Community strategy 2004-2024 outlines six themes for the development of the City. Sustainability is one of these themes with the objective that York should be a model sustainable city with a quality built and natural environment and modern, integrated transport network.

5.4 Any new development will increase the Ecological Footprint of the city. However, in doing so it will also have social and economic benefits. The purpose of using the Ecological Footprint as a success measure is to ensure that any new development reduces the negative impact on the environment thus helping to balance the social and economic benefits against reduced environmental impacts.

5.5 The promotion of sustainable development is a key objective of the Council and underpins the vision of the Local Plan. This is outlined in the Local Plan Strategy and in Policy GP4a – Sustainability. The policy covers a wide number of issues which include the protection of irreplaceable environmental assets, promoting economic growth, sustainable design and layout of development, transport policy, re-use of previously developed land and materials, reduction in energy use and the protection/promotion of public open space.

5.6 The Terry's site offers an outstanding opportunity to redevelop previously used land along sustainable development principles. A development that embodies the principles of sustainable development will reduce running costs for future users and therefore improve marketability, improve the attractiveness of the area and provide additional public open space and the environmental enhancement of the Green Belt.

5.7 Sustainable design and construction techniques are required to be incorporated at the earliest stage of development design. Consideration should be given to the environmental impact of the proposals in all phases from construction, use and ultimately demolition. Proposals must consider

whole life costs and life cycle analysis of materials and identify its effect on York's Ecological Footprint.

5.8 Cognisance should be taken of the emerging Regional Spatial Strategy policy ENV5 - Energy. This contains requirements for energy efficiency and for "at least 10% of the energy to be used in sizeable new development to come from on-site RE sources". [689]

Sustainability Statement

5.8 5.9 Any new development proposals are required to be accompanied by a Sustainability Statement (as required by Policy GP4a) to demonstrate how sustainability issues have been taken into account in the formulation of the design, construction, future use, maintenance and disposal of a scheme. Sustainability issues will also need to be included in other documents such as the Design Statement, which will be required as part of the planning application. The Sustainability Statement is required to refer to externally accredited schemes such as Eco-Homes and BREEAM (Building Research Establishment – Environmental Assessment Method) retail and office standards.

5.9 **5.10** The Sustainability Statement should address the following issues:

- 'Whole life' costs of the proposal and life cycle analysis of materials
- Bio-climatic design including the orientation of building elements to maximise solar gain and the use of solar based energy generation and heating
- High thermal mass for new buildings and the use of energy systems which are efficient and *above that* required by building control regulations to provide enhanced thermal and cooling qualities
- Retro-fitting of existing buildings to improve thermal efficiency and general environmental performance
- Renewable energy generation such as ground source heat pumps, wind, biomass and combined heat and power
- The efficient use of water through the use of grey water and rainwater harvesting systems and the treatment of waste water on site
- The effective management of water on-site to reduce run off through building design and sustainable urban drainage systems
- Building design that provides space for wildlife
- Use of indigenous species and planting that has wildlife value
- The reuse of demolition materials on site as aggregate and, if this is not available, the use of aggregate from recycled materials, ideally from a local supplier
- Different construction techniques and materials, such as timber frame, prefabricated building units
- The use of materials that are healthy, naturally occurring from renewable sources or recycled
- Reduce waste generation on site during construction and use. Design in space for waste separation
- The use of local labour, contractors, products and suppliers

- Training opportunities for local people during construction
- Opportunities to improve public transport and links between different transport modes.

5.10 5.11 The above list is not intended to be exhaustive and developers are advised to liaise with the Council's Sustainability Officer at an early stage in the formulation of their proposals. Further advice on sustainability issues is outlined in the Council's Supplementary Planning Guidance - Sustainable Design and Construction - which will be available for consultation in Autumn 2005 [150].

6. LANDSCAPE AND NATURAL ENVIRONMENT

Landscape Character

6.1 The existing landscaping is crucial to the site's character and its relationship to South Bank and the greenbelt. Through a combination of mature planting belts of trees and level changes, the bulk of the factory complex is majority of the low level blocks that make up the main of the factory complex footprint are hidden from view. This allows the factory and suburb to act as distinct entities, as was historically intended, and is crucial to the relationship between suburb and open countryside. Redevelopment of the factory site will increase the relationship between the site and the neighbouring suburbs, whilst still playing a key role in the transition between town/suburbs and countryside. [733]

6.2 Development Control Local Plan Policy GP1 – Design – requires development to: retain, enhance and / or create urban spaces, public views, skyline, landmarks, the rural character and setting of villages and other townscape features which make a significant contribution to the character of the area, and take opportunities to reveal such features to public view.

6.3 Any Masterplan and subsequent application for the development of this site will be required to demonstrate that proper cognisance has been taken of the Landscape Character Assessment for the York area (York Landscape Appraisal, 1996). The site is divided into two character types identified within the Appraisal - the River Ouse Flood Plain and the Race Course Stray (Micklegate Stray) [710]. The development of the Terry's site could impact on the character of these areas. The Masterplan is required to further the aims of the Landscape Strategy for each area and follow the relevant Management Guidelines.

6.4 Landscape Character Type 9 – River Ouse Floodplain - consists essentially of grazed meadows. The Ings offer ready access to the open countryside and provide an important resource for quiet recreation. Care should be taken to maintain the traditional character of the Ings. The Management Guidelines for the character type include:

- Support traditional farming practices and the diverse landscape of the riverside corridor
- Encourage the continued operation of traditional agricultural practices e.g. Ings meadows
- Restore fragmented hedgerows through re-planting and provide landscape enhancement and wildlife opportunities.

6.5 Within Landscape character type 11 – Race Course Stray – significant upgrading of Bishopthorpe Road should be strongly resisted as this would have a significant effect on the historic qualities and mature trees adjacent to this route. The Management Guidelines for the character type include:

• Protect and conserve the traditional pattern and character of minor road networks. Minor roads have historic origins and are integral to landscape character

• Improve access to countryside through maintenance and upgrading of footpaths and bridleways. Seek opportunities to create new footpaths and bridleways in key locations (e.g. on rivers edge).

6.6 Bishopthorpe Road segregates these two characters and the difference from one side of the road to the other is quite distinct. The landscape abruptly changes from the large building blocks of the factory and Racecourse, set within a relatively vast open landscape of neat lawns and tree lined roads, to the Nun Ings River Ouse corridor, with its more naturalistic landscape of rough pasture meadows and unkempt hedgerows. At the same time the Race Course Stray provides a transition from the dense urban grain of Dringhouses, Tadcaster Road and South bank, to the rural countryside.

Views

6.7 By the very nature of the height and mass of the 1920's building and the open environment around it, much of it is visible from many view points. A Site Analysis, as part of the Design Statement, is required to establish key views and vistas from all directions, both near and far. This analysis should determine the importance of retaining or enhancing certain views and components and alternatively which elements should be screened or altered.

6.8 The views have a range of receptors and functions. For example, the long distance views from the south play an important role in providing an attractive impression of the City of York from the A64. From the north, the views are experienced at much closer quarters, where the site is appreciated in more detail, and its physical association with the community of South Bank and the Racecourse is more direct.

6.9 The views from the south are of the top two storeys and tower of the 1920s building, sitting above a wooded fringe that screens any views into the site. Along the southern boundary the trees are currently tight up against the building. They do not entirely screen the building. In order to 'protect' the view from the south, built development is possible in this quarter up to a certain height, however the belt of trees needs supplementing with an additional width of planting.

6.10 The view from the north (from Knavesmire Road and Campleshon Road) across the openness of the racecourse over-flow car park is very important. This presents a grand façade to the city and the South Bank community which it may serve in the future. Other long distance views of the factory complex are also important and should be reflected in design proposals, these include: views from the City's major open spaces in particular the Knavesmire and Rowntree Park; views west from Tadcaster Road, south along Bishopthorpe Road, south from the City Walls, and east from various vantages in Fulford and the east bank of the River Ouse. More immediate views into the site are also important for consideration, such as at the site entrance on Bishopthorpe Road [737].

Green Belt

6.11 Of the portion of the site within the Green Belt, the field closest to the river is most critical. The public right of way which takes you alongside the River Ouse is a great recreational facility enabling direct access into the countryside from the city centre. This field is accessible by foot and essentially marks the start of the countryside, and a release from the city centre. It provides an enjoyable countryside experience and presents quite a different landscape to the recreational areas closer into the city, for example the grassed areas around the Millennium bridge. This area, which is part of an identified green wedge **and which penetrates into the city as far as and including Rowntree Park, [734]** is absolutely critical in segregating Bishopthorpe from York city centre.

6.12 Not only is there a need to protect the openness of the Green Belt, it is also essential to protect the agricultural landscape character and countryside experience of this location within the Green Belt. As such, there are uses within the Green Belt that would retain the openness but could be highly detrimental to the character and function of this part of the critical green wedge. The sloping topography does not lend itself to any sports pitch provision. Any earthworks to combat this would also be hugely detrimental. Therefore this area is not suitable for sports pitch provision, as it would result in too great a change in character.

6.13 While the car park provides some degree of "openness" in the Green Belt, it does jar with the pastoral landscape in which it sits and it is isolated from the factory site by Bishopthorpe Road. The best course of action for this site would be to return it to pasture, but since the car park is already in existence it could be retained for this use. Nonetheless if this were the case, efforts should be made to reduce its impact, especially from Bishopthorpe Lane. The street scene would also benefit from the removal or at least relocation of the security fencing away from the road edge.

6.14 PPG2 – Green Belts – and Local Plan Policy GB1 – Development in the Green Belt – set out appropriate forms of development in the Green Belt. PPG2 - Green Belts – para 3.1 – states that: "The general policies controlling development in the countryside apply with equal force in Green Belts but there is, in addition, a general presumption against inappropriate development within them. Such development should not be approved, except in very special circumstances". While development for an appropriate use in the Green Belt may be acceptable in some instances, this must comply with the provisions of Local Plan [S.6U] Policy GB1 in particular the need to protect the open character of the Green Belt. The potential for development in this area is further constrained by Flood Risk (see section on Hydrology below) and by nature conservation constraints.

Landscape Framework

6.15 **Local Plan [S.6U]** Policy GP1 - Design – requires that: where opportunities exist, new open space / landscape treatment should be incorporated to close gaps between green corridors and take account of

ecological principles through habitat restoration / creation. The Policy also requires development to: avoid the loss of open spaces, important gaps within development, vegetation, water features and other features that contribute to the quality of the local environment.

6.16 The Masterplan will therefore be required to incorporate a Landscaping Scheme that addresses all the criteria set out in **Local Plan [S.6U]** Policy GP9 – Landscaping. Of particular importance is the need to augment a soft urban edge whilst protecting important views (see Landscape Character above); respect and utilise existing landscape features; include planting to provide a long-term landscape setting for the development; be appropriate for the layout and mix of uses on the site to protect amenity; and create microclimates that benefit energy efficiency.

6.17 The Landscaping Scheme is required to be accompanied by a detailed survey of the location and ecological value of existing trees and hedgerows, and indicate how these will be incorporated into the proposed layout and how these areas will be sustained in the long-term, including new planting. An Ecological Appraisal will be required to be undertaken at an initial stage of the design process and accompany any proposals for the site. This will be used to identify any areas of value which should be retained and protected and to establish any ecological enhancement opportunities. This ecological enhancement should be incorporated into the design of all aspects of development both the built environment and open space and landscape [704].

6.18 During construction, existing mature planting is required to have suitable physical protection in accordance with **Local Plan [S.6U]** Policy NE1 - Trees, Woodlands and Hedgerows. The details of this are required to be agreed with the Council prior to the commencement of any work. Please refer to the Supplementary Planning Guidance – Trees on Development Sites – for further information.

6.19 The current public experience of the factory part of the site, especially the historic buildings, is by way of long distance views, as well as restricted views into the site at entrance points. The internal workings of the site were generally limited to employees and visitors. Were there to be a change of use within the site, i.e. a mixed use development which may include residential, the experience of the site will change as parts of it are opened up to the public and re-developed. Thence there will be a need to create a more suitable immediate setting for the historic buildings because the public will no longer only experience the buildings from a distance over an apron of trees, but also at close quarters; therefore its immediate setting becomes more important. In this respect the proposed landscape treatment should have a strong relationship with the buildings. To reinforce this, it should be bold and simple and of an appropriate large scale. The landscape framework will play a key role in giving the site new meaning, protecting/enhancing the setting of the listed buildings, whilst respecting/highlighting the cultural heritage. The open spaces should assist in making a connection between the factory buildings and new development and the surrounding residential areas and greenbelt, whilst conserving the current positive aspects of long distance views of the site [S.6U].

Existing Landscape Features

6.19 6.20 The site contains a massive footprint of additional buildings and areas of hard standing, the majority of which is screened by the attractive belt of trees around the perimeter of the site. It is these areas that should generally [758] be utilised for development, leaving the existing open areas and trees etc as landscape features to be enhanced for incorporation into a scheme. A Tree Preservation Order covers five groups of trees, that are not within the Conservation Area, at the Campleshon Road and Bishopthorpe Road frontages of the site [776].

6.20 6.21 Any development towards the perimeter of the site should be set a distance away from the trees to create a margin of open space such that the trees appear as part of a landscape setting rather than a mere boundary treatment that sits tight up against the buildings. Similarly, built development should be kept a sufficient distance from young and proposed trees to allow full crown development without posing a nuisance at full maturity.

6.21 6.22 The majority of the trees are located on mounding. Therefore development of the site would **generally** [768] need to retain these earthworks and avoid the need to cut into existing mounding which would result in significant tree loss.

6.23 Although the majority of trees have been served with a tree preservation order (TPO) or are in a conservation area, that does not imply that none of them can be removed. The trees considerably contribute to the amenity of the immediate vicinity and are valued by local residents. Serving a TPO gives the local authority control over the suitable treatment of the existing trees and paves the way for negotiation.

6.24 It is recognised that it would be appropriate to open up the site at strategic locations. A full tree survey will inform which sections of the tree belt are least valuable in their content. An analysis of this alongside other criteria should inform the design of the masterplan, rather than a preconceived masterplan being imposed on the site.

6.25 The two aims of retaining the majority of the protected trees and opening up access and views of the site are not incompatible. Any removals of trees and mounding will be discussed and agreed with the council and will be part of a comprehensive approach to landscaping and its management across the whole of the site. [768]

6.22 6.26 There is a high proportion of conifer within the belts and therefore some management would be required to encourage a more balanced mix of species.

6.23 6.27 Design solutions aimed at retaining trees must ensure that the environmental conditions required for the vigorous growth of the trees is maintained; their amenity value is retained or increased; and the proposed structures and land use are compatible with the trees. The design should not limit the trees' access to water/nutrients/oxygen or create circumstances leading to pressure to fell or severely prune. Therefore, design solutions should leave the tree in a self-sustaining environment and not rely upon artificial solutions that can not be regulated or enforced. For example, proposals should prevent the need to carry out crown reduction or thinning to increase light levels, as these only result in the need to carry out regular and costly maintenance in the future and often depletes the amenity value and attractive form and health of the tree. Greater allowance will be needed for young trees to allow for the full spread of the tree as it matures.

6.24 6.28 BS 5837 'Trees in relation to construction' provides for the physical protection of trees during development. In addition to this are certain design considerations to ensure compatibility between end users and existing trees. For example, residential blocks and work spaces should be oriented to avoid main aspects being in the shadow of trees, or should be located a sufficient distance away from trees to avoid loss of light, especially on the south side. Large trees retained close to property are often perceived as being a dangerous threat (even if the tree is healthy) due to a fear of falling branches or an entire tree, therefore such concerns should be designed out. To avoid any concerns over potential subsidence, distances from trees should be sufficient to allow for standard-depth, trench foundations to be used in accordance with NHBC (National House Building Council) standards 'Building near trees', e.g. for Oak species this is 18 metres. Healthy existing trees of aesthetic value should be incorporated into the public realm where applicable, or be in a clearly visible location, so as to add to the general public amenity.

6.25 6.29 The tree report should indicate the minimum acceptable distances of protective fencing around trees in accordance with BS 5837:2005 Table 2 Calculating the RPA (root protection area). Table 1 or figure 2 whichever is the greater [S.6U] The feasibility of adhering to this 'protected areazone' [S.6U] throughout demolition and development operations, must be considered during the design process and demonstrated in the proposals, such that it will be practicable to exclude all building work, including scaffolding and access, storage of materials, site huts and sales cabins, parking of site vehicles, etc. from the 'protected areazone' [S.6U] of the trees for the entire duration of the development.

6.26 6.30 Proposals should show the existing and proposed levels, such that there is no raising or lowering of ground levels within the protected zones. The proposals should also show the location of all existing and proposed service runs and other over head or buried apparatus to demonstrate the compatibility with existing trees.

6.27 6.31 Bin stores, cycles sheds, boundary walls et al should not be an after thought. These structures usually involve excavations for foundations

and services too and may affect trees, therefore their siting and construction also needs careful consideration in the early design stages.

6.28 6.32 Proposals must include a comprehensive tree survey, report and site survey. The initial survey should be The tree survey shall be in accordance with section 4.2 of BS 5837:2005 'Trees in relation to construction' and shall be [S.6U] based on the current conditions of the site i.e. the recommendations should not be swayed by development proposals, but should be based purely on good arboriculture arboricultural practice. [S.6U]

6.29 6.33 The survey should include an overall grading of the trees' desirability for retention, from A to C and RD, with A being the most desirable for retention, as explained in BS 5837 'Trees in relation to construction' in accordance with Table 1 of BS 5837:2005 [S.6U]. All category A and B trees shall be retained and protected. Individual category C trees shall be retained where possible, but shall not impede appropriate development if it is of sufficient quality to justify removal of the trees. Category C trees should be retained where they contribute to a group of trees which as a whole have significant amenity value. Any trees that are removed shall be replaced on a two for one basis.

6.30 6.34 The survey should show the accurate canopy spread of all the trees/edge of woodland in a North, East, South, West direction. It is very rare that the spread of a tree forms an exact circle around the trunk.

6.35 The tree survey should inform which trees are of least value to the site and the surrounding area and hence which removals would be most acceptable to create new entrances into the site. For example, lines of single species conifers have low amenity value other than for screening the existing low level factory units. [S.6U]

Internal Landscape Features

6.31 6.36 Although the site is surrounded by large expanses of open land, it will be important to provide immediate amenity space within the site for the well being of employees and other users, as part of an appropriate internal landscape structure.

6.32 6.37 The area of formal open space, within the main factory to the south east, should be retained and enhanced. This space is an integral part of the historic factory complex and was laid-out in the 1930s. The trees along the garden's western boundary are also of value; the garden presents a suitable frontage to Bishopthorpe Road and the greenbelt [766]. The fountain was added in 1967 as part of Terry's 200th anniversary celebrations and is also required to be retained and enhanced as an important cultural link.

6.33 6.38 A new avenue leading up to the main building from the Campleshon Road entrance would be a suitable landscape feature.

Habitats

6.34 6.39 The provision of landscaping and open space in and around the site provides an excellent opportunity to support the principles of the York Biodiversity Action Plan. Local Plan [S.6U] Policy NE7 - Habitat Protection and Creation – states: Development proposals will be required to retain important natural habitats and, where possible, include measures to enhance or supplement these and to promote public awareness and enjoyment of them. Within new developments measures to encourage the establishment of new habitats should be included as part of the overall scheme.

6.35 6.40 To ensure protection of existing habitats, cognisance is required to be taken of the provisions of Local Plan [S.6U] Policy NE8 - Green Corridors – and existing habitats enhanced with appropriate species choice. Wildlife survey work should be undertaken in consultation with the Council's Countryside Officer [785].

6.36 6.41 Should any Species Protected by Law be present on-site, the provisions of Local Plan Policy NE6 - Species Protected by Law – will apply.

6.37 6.42 The value of the existing buildings and trees as habitats is required to be evaluated and details of appropriate measures provided for protection and enhancement of the habitat in consultation with the Council, including a bat survey. Any prospective developers are advised to have existing buildings that are proposed for conversion to be checked for bats by a properly licensed and qualified person (all species of bat are fully protected under the Wildlife & Countryside Act 1981 (as amended). Trees to be felled should be checked for bats [786].

6.38 6.43 Further opportunities for habitat creation should be pursued as part of the creation of a Sustainable Urban Drainage scheme for the site.

River Ouse

6.39 6.44 Local Plan policies NE2 - River and Stream Corridors, Ponds and Wetland Habitats and NE3 - Water Protection - require the protection of the River corridor and enhancement of existing natural features. The Local Plan includes an indicative location of a proposed cycle / pedestrian network adjacent to the River Ouse and within the site. Landscape proposals are required to take cognisance of this network and contribute to wildlife enhancement on the River Ouse and to increase the river's value as a wildlife corridor. It is important to maintain and where possible enhance the biodiversity value of such land, some of which may be classed as seasonal wetland [706].

Hydrology

6.40 6.45 An extract from the Environment Agency flood risk map is attached – *Plan 6* – *Flood Risk*. Part of the site to the east of Bishopthorpe Road and nearest to the River Ouse is an area that has a *High* probability of flooding (Flood Zone 3). The chance of flooding each year is 1% or greater. An adjacent area west of this towards Bishopthorpe Road is an area that has a *Low to Medium* probability of flooding (Flood Zone 2). The chance of flooding

each year is 0.1% - 1%. There are no flood defences protecting the site. This part of the site is designated as Green Belt and subject to policies limiting the potential to develop such land. The land is also outside the Defined Settlement Limit. Policy GP15a – Development and Flood Risk – states that: *There will be a presumption against built development (except for essential infrastructure) within the functional floodplain outside existing settlement limits. Proposals for new built development on previously undeveloped land outside defined settlement limits will only be granted where it can be demonstrated that the development will not result in the net loss of floodplain storage capacity, not impede water flows and not increase flood risk elsewhere.*

6.41 6.46 In accordance with Planning Policy Guidance Note 25 (PPG 25) the Environment Agency will require a Flood Risk Assessment as the site exceeds 5ha. Prior to carrying out such an assessment potential developers are advised to contact the Environment Agency and the Council to discuss the scope of the Assessment required and also to establish what information may be available.

6.42 6.47 Surface water disposal from the site will be addressed in the flood risk assessment and the Environment Agency will be able to advise on the capacity of the receiving watercourse which is likely to be the River Ouse.

6.43 6.48 Any discharges from the site into the River Ouse will have to meet Environment Agency standards to ensure non-contamination and, through appropriate Sustainable Urban Drainage Systems (SUDS), could contribute to biodiversity enhancement. The EU Water Framework Directive requires that all rivers must achieve at least 'good' standards in terms of their water quality by 2015.

6.44 6.49 Surface water run-off from the development is required to be restricted to no more than the existing discharge rates in accordance with Environment Agency requirements. This may necessitate on-site storage.

7. BUILT ENVIRONMENT

Please refer to Plan 4 – Conservation Area, Listed Buildings and Archaeology

Design Principles

7.1 In any development proposal it is important to respect and reflect the historic importance of Terry's and its business and cultural associations in the way in which buildings are converted and new buildings are designed. The historic factory buildings and their immediate site have a strong character [800]. Creating a distinctive sense of place is will be key to the design of any new build, complementing the Listed Buildings, respecting and enhancing the character of the Conservation Area, protecting the openness of the Green Belt and the presence of respecting the local community.

7.2 Section 2 establishes that the site contains listed buildings, protected tree belts and has Conservation Area status in part. The section also highlights the prominence of the site and its distinctive character. Section 3 – Developing Proposals – sets out requirements for studies to be carried out at an early stage to inform the development of design proposals. This section focus on design principles, as a basis for developing a masterplan and design statement. Information is also provided on archaeology, including the key issues to be considered and requirements of developers. [796]

7.2 7.3 A Design Statement is required to accompany a Masterplan. This will include a rigorous contextual analysis, site analysis and justification for the design approach in light of the analysis and the requirements of this Brief. A Design Code is required as part of the Design Statement. This would set out aspects of the new build which would offer an element of continuity with existing architecture and site planning. New architecture should be developed within this shared framework. [829]

7.3 7.4 While the Brief is intended to be a framework for design and not overly prescriptive, the following key points should clearly influence development proposals.

- The site is in a prominent position within the City and acts as a gateway, forming first impressions
- The design of any development proposals must be to the highest standard
- The high standards of design required apply to the whole site. While only part of the site is included in the Conservation Area, the setting of the Area is equally important
- Designs should maintain the "hidden" nature of the site the site is a "bridge" between town and country
- The development should be inward looking but with outward looking elements at key points Campleshon Road, Bishopthorpe Road entrances at these points the site becomes more visible as it also

does from Knavesmire Road along the more open boundary with the Racecourse

- The trees along the southern boundary should be reinforced and entrances should be opened up/enhanced as gateways into the site. Thus the development would be fairly inward looking yet **[S.7U]** have a direct dialogue and connectivity with the surrounding area at key points, which would reduce the current sealed off nature of the site, whilst maintaining its attractive, renowned presence in the larger landscape
- Careful consideration should be given to the nature of links and relationships with the surrounding community. Welcoming points of entry or "transition zones" could exploit the potential for shared facilities
- All public spaces and buildings should be fully accessible to those with disabilities [1101]
- Facilities should be provided to enhance the community focus of Campleshon Road
- Some of the buildings on site are of great historic and symbolic importance, others are of little architectural and historical value and it is important to identify these at an early stage [799]
- The clock tower and the factory building are landmarks and symbols for York. Any proposals must maintain its dominance over the skyline of the site [901]
- Any new build in the area south of the listed buildings is required to be designed to protect the existing southerly setting and [S.7U] views of the Listed Buildings - these views are intrinsic to the character of the Conservation Area
- The grain, massing and character of the existing site and buildings are quite different from the surrounding area this must be recognised in development proposals see paragraph 2.11 [S.7U]
- It is important to continue the complementary nature of the relationship between buildings and spaces, where buildings define the spaces in the new layout [S.7U]
- New build should include consider a contemporary interpretation of the forms, materials and detailings of the Listed Buildings and where appropriate it should acknowledge the local vernacular – to be analysed as part of the Design Statement [S.7U]
- Buildings should be legible at street level this is particularly important at street level and if buildings are in multiple-use [S.7U]
- Buildings should have a southerly orientation be orientated [S.7U] where possible to take advantage of passive solar gain for energy efficiency
- The implications of the microclimate in the area adjacent to the tall Listed Buildings should be considered
- Space for circulation, orientation and relaxation through appropriate soft and hard landscaping should be provided
- Transition spaces should be clearly designed, in particular transitions from public to private space and spaces associated with buildings. [S.7U]

- Consideration should be given to the amenity of existing residents [S.7U]
- The development should be fronting but set back from Campleshon Road and Bishopthorpe Road to reflect the character of the immediate surrounding area [S.7U]

7.5 Any proposed development within the Terry's site should be designed in such a way as to promote crime prevention. This can be achieved by following the seven attributes of Safer Places set out in Safer Places - The Planning System and Crime Prevention (ODPM, Home Office 2004) and the principles of Secured by Design (ACPO). All planning applications should demonstrate how crime prevention measures have been considered. This should form part of the Design Statement. [863]

7.4 7.6 Planning Policy Guidance 15 – Planning and the Historic Environment – provides national policy and guidance on the redevelopment of listed buildings and development in Conservation Areas. Potential developers should take cognisance of the process and requirements for listed building consent and conservation area consent applications. For further information on the five Listed Buildings on-site please refer to Appendix 2 - Description of the Listed Buildings. For further information on the Conservation Area please refer to Appendix 3 - Description of the Conservation Area.

7.5 7.7 The Local Plan contains a number of policies which will have implications for design. This includes policies on: sustainable design, storage space for waste recycling and litter collection, residential amenity, planning against crime, lighting, accessibility for disabled people, conservation areas, listed buildings, security shutters in historic locations, advertisements in historic locations, trees and landscape, residential density, the mix of dwellings on housing sites. Please refer to the Local Plan for detail and the list of relevant policies in Appendix 4.

Archaeology

7.6 7.8 Parts of York are designated as an Area of Archaeological Importance (AAI) under the Ancient Monuments and Archaeological Areas Act 1979. The site is not within an AAI. The area around the Terry's factory has produced archaeological finds and there is well-preserved medieval ridge and furrow to the south-west of the site.

7.7 7.9 York Archaeological Trust was commissioned to undertake an archaeological desk-based assessment of the Terry's Factory and an adjoining piece of land to the east of Bishopthorpe Road giving a total site area of 21hectares, in October 2004.

7.87.10 The desk-based assessment revealed that there are two main areas of archaeological and historical interest. Firstly a possibility of Roman occupation deposits or burials surviving beneath the site. Secondly the

original buildings within the factory complex are a significant part of the landscape of York.

7.9 7.11 The desk-based assessment suggests that a Roman Road to York from the south, following the line of the present day Bishopthorpe Road may exist and, given the positioning of the site straddling Bishopthorpe Road, the Roman Road may run through the site. Evidence for Roman settlement and cemeteries in the area has also been recovered.

7.10 7.12 The area to the east of Bishopthorpe Road is known as Nun Ings and occupies the western bank of the River Ouse. There is well-preserved medieval ridge and furrow in this area reflecting the largely agricultural character of the area during the Medieval Period.

7.11 7.13 Following on from the desk-based assessment a programme of archaeological evaluation was undertaken. This was carried out in accordance with a written Scheme of Investigation prepared by the City of York Council. This evaluation looked at those parts of the site available for archaeological trenching at the time. It did not examine the area under the factory buildings to the south of the main listed factory building. It is essential that this area of the site is evaluated prior to the submission of a planning application.

7.12 7.14 At the time of writing no reports on the desk-based assessment and the archaeological evaluation have been deposited with the City of York Council. It is therefore difficult to state at present what type of archaeological mitigation measures will be required on this site. It can be assumed that a minimum requirement will be for an archaeological watching brief on all groundworks. However, the requirement for an archaeological excavation of parts of the site cannot be ruled out at this time. A copy of the York Archaeological Trust archaeological evaluation report has been deposited with the City of York Council. This has demonstrated the presence of Romano-British features and deposits on that part of the site currently occupied by a garden adjacent to Bishopthorpe Road. There are few archaeological features on the rest of the site. It will be necessary to carry out further evaluation works under the modern factory extension in the southwest corner of the site. It can be assumed that an archaeological watching brief on all groundworks will be required. [910]

7.13 7.15 The building of the Terry's works commenced in 1924. The single storey factory with northern lights roof, the pump house, boiler house and clock tower, the bean cleaning and roasting buildings, time office block and the general office block were all included in the first phase of building. The multi storey factory was constructed in 1930 with the next major stages of building occurring in the late 1960's and 70's. The 1920's and 30's buildings were Grade II listed in 2005.

7.14 7.16 Many of the original fixtures and fittings such as the windows, doors, timber panelling and cornicing in the single storey factory and original tiling and ironwork in the other buildings still exist.

7.15 7.17 The clock tower is the most visually recognisable feature and is part of the York skyline. The tower functioned as a chimney and a water tower. The clock is considered important as one of the very few remaining examples of Gent's "Waiting Train" turret clock system still working in a major building in the UK.

7.16 7.18 In addition there are what appear to be a series of semiunderground structures which may represent second world war air-raid shelters.

7.17 7.19 A buildings survey has been carried out of the main buildings by the owners. The scope and detail of this survey are not known and no report on this survey has been deposited with the City of York Council. **[910]** It will be necessary to carry out a full recording exercise to a specification agreed with the City of York Council on all the buildings and machinery prior to any demolitions or alterations taking place. This building record can be covered by an appropriate condition should consent be granted for development on this site.

7.18 7.20 Any application for this site must include the following items:

- A report on the desk-based assessment and the full archaeological evaluation;
- A copy of the buildings survey;
- An assessment of the impact new development will have on archaeological deposits and a strategy for mitigating that impact.

Services

7.19 7.21 Up-to-date confirmation of appropriate levels of service with regard to gas, electricity, telecommunications and water supply should be agreed with the relevant statutory undertakers. Through liaison with telecommunications companies, opportunities should be maximised for the early provision of cable communications. Appropriate agreement should also be entered into for the phasing and safety considerations in the carrying out of works which may affect existing or proposed service infrastructure.

7.20 7.22 In developing the site every opportunity should be taken to coordinate and share trenches and other conduits with undertakers of highways and landscaping works. Therefore, all these issues should be resolved prior to the commencement of any construction as part of the planning process.

7.21 7.23 Service infrastructure should be provided as development proceeds, and standard conditions will be applied to ensure the minimum of disturbance to nearby residents during construction.

8. LOCAL COMMUNITY

Community Facilities

8.1 South Bank is one of York's most well-established housing areas. Though surrounded by open spaces and other facilities, the area itself is tightly-knit; with little scope for any additional facilities that may be needed actually within the community.

8.2 The Terry's site and South Bank, though part of an individual and identifiable part of the City, are made somewhat remote from one another by their respective predominantly single land uses and the intervention of Campleshon Road. The redevelopment of Terry's is an opportunity to bring the two areas closer together, through shared facilities and improved physical links across Campleshon Road. The involvement of the local community in identifying needs is therefore important. **[S.8U]**

8.3 Requirements for new / improved local community facilities will be dependant on the nature and scale of any development proposals. Should an element of residential development be proposed this will impact on the capacity of various local resources including open space and education provision. Open space and public art are also important elements of an employment focused development an employment development [S.8U]. There is potential to meet recognised needs of the South Bank community via on and off-site provision of community facilities [S.8U]. Appropriate provision or developer contributions towards community facilities may will [914] be secured through a Section 106 agreement.

8.4 The public involvement in this draft brief will help inform discussions for appropriate community facilities as part of the development scheme and potential enhancement to existing facilities nearby. An Audit of Community Facilities is also required to inform the Development Brief. In addition, cognisance is required to be taken of the Council's Community Strategy. [S.8U]

8.5 There is potential to meet recognised needs of the South Bank community via on and off-site provision of community facilities. These facilities will also be of benefit to new staff and residents on the Terry's site. Facilities such as a Health Centre or space for community activities, would be considered in light of Policy C1 - Community Facilities: *Planning applications for social, health, community and religious facilities will be granted permission provided that:*

- a) the proposed development is of a scale and design appropriate to the character and appearance of the locality; and
- b) it would meet a recognised need . [S.8U]

Public Art

8.6 8.4 Public art is required to be a proactively considered element of any new development scheme in York. Successful public art is work that resonates with the site and context, and creates an opportunity for the range of people using the site to engage with it. Works deriving from the

archaeology, and / or salvaged machinery from the factory, should be considered as this is one way of achieving a living engagement with history. The Terry's brand and the imposing landmark factory are synonymous with York and are an intrinsic part of the City's cultural identity. The garden area to the south east of the factory site is one potentially suitable location for public art, given that the 1967 commemorative fountain (marking the 200th anniversary of Terry's) originally located in the garden, was unfortunately stolen during the mid 1990s. [946]

8.7 8.5 Public art should not be confined to one area or one audience and should be developed in context and with the local community. Public consultation and involvement with the public art process will be required [944]. An approved artist should be appointed at an early stage in order to bring together a coordinated public arts programme that integrates art into the development. Please refer to the Council's Public Arts Strategy 1998.

Education

8.8 8.6 Any new housing within the site will have an impact on school facilities in the area. Local Plan [S.8U] Policy ED4 - Developer Contributions Towards Educational Facilities – states: *In considering proposals for new residential development, any consequences for existing schools, early years and other community facilities will be assessed in accordance with the approved Supplementary Planning Guidance. Where additional provision is necessary as a direct result of the proposal, developers will enter into a Section 106 agreement to make a financial contribution towards the provision of these facilities.*

8.9 8.7 If an element of residential development is accepted as part of the comprehensive redevelopment of the site, a developer contribution may be required. The appropriate level will depend on an assessment of existing education provision at **foundation stage and the [S.8U]** primary and secondary schools affected and the number and nature of the dwellings proposed. Further information regarding the calculation of the number of children generated by a housing development and the level of contribution required is contained in **Draft [S.8U]** Supplementary Planning Guidance – Developer Contributions to Education Facilities (April 20065 – March 20076). **[S.8U]**

8.8 Knavesmire Primary School, Campleshon Road, is in the near vicinity of the site. The school is an Edwardian building with no safe access to green open space. DfES recommend that a school of this size should have 5,000m2 of playing field. The school currently use the Knavesmire for activities, but this space is not controllable and is accessible only by crossing Campleshon Road. The Local Authority and the school are currently working together to create a very basic MUGA (Multi Use Games Area) within the school grounds. The redevelopment of the Terry's site presents an opportunity to explore the potential to enhance current open space provision by creating facilities which could provide sports provision for all members of the community and assist the school in forging ever better community links [S.8U].

8.10 8.9 Potential developers are encouraged to make early contact with the Council's Education Policy Officer to discuss requirements (see contacts).

Open Space

8.11 Cognisance should be taken at an early stage of the Council's Supplementary Planning Guidance – Open Space in New Developments – A Guide for Developers, July 2005.

8.12 The views of the local community expressed via this consultation and the needs of Knavesmire School will influence open space provision. Should the development incorporate residential development, needs for sports facilities require to be considered. There is a known deficiency in the quality and quantity of sports pitches in the area and potential developers are encouraged to make early contact with the Council's Sport and Active Leisure team to determine exact requirements and to refer to the Active York Partnership's Sports and Active Leisure Strategy.

8.13 Recreational open space should be provided within the site in a manner that best links to existing facilities e.g. the Knavesmire pitches and cycle routes and the riverside walks. A Multi Use Games Area (MUGA) for Knavesmire School and the enhancement of existing playing fields off Knavesmire Road are potential requirements.

8.14 Residential developments are required to provide children's equipped playgrounds, informal amenity open space and outdoor sports pitches. The level of provision required is dependant on the number of dwellings and the number of bedrooms in each dwelling, as set out in the Open Space SPG. Play and amenity open space will require to be provided within the development.

8.15 Employment, retail and leisure developments schemes of 2,500m² and above are required to provide informal amenity open space, principally for the use of staff. This is required to be provided on-site and is in addition to the required landscaping. The level of provision is dependent on the number of employees, as set out in the Open Space SPG.

8.16 The SPG also sets out the requirements for the maintenance of open space and the obligations of developers.

8.10 Local Plan Policy L1c – Provision of New Open Space in Development – states that: "Developments for all housing sites or commercial proposals over 2,500m2 gross floor space will be required to make provision of the open space needs of future occupiers. This should be provided in addition to any area required for landscaping".

8.11 Cognisance should be taken at an early stage of the Council's emerging Draft Supplementary Planning Guidance – Open Space in New Developments – A Guide for Developers (please contact the City Development Team).

8.12 Employment, retail and leisure developments schemes of 2,500m² and above are required to provide informal amenity open space, principally for the use of staff. This is required to be provided on-site and is in addition to the required landscaping. The level of provision is dependent on the number of employees, as set out in the Open Space SPG.

8.13 Residential developments are required to provide children's equipped play space, informal amenity open space and outdoor sports pitches. The level of provision required is dependant on the number of dwellings and the number of bedrooms in each dwelling, as set out in the Open Space SPG. Provision is normally required to be on-site. There is a known deficiency in the quality and quantity of sports pitches in the area and potential developers are encouraged to make early contact with the Council's Sport and Active Leisure team to determine exact requirements and to refer to the Active York Partnership's Sports and Active Leisure Strategy.

8.14 On-site open space should be designed to provide a network of green spaces and link to pedestrian and cycle routes.

8.15 The SPG also sets out the requirements for the maintenance of open space, minimum sizes and the obligations of developers. [S.8U]

9. ACCESSIBILITY, TRAFFIC AND TRANSPORT

Please refer to *Plan 5 – Accessibility, Traffic and Transport*

Hierarchy of Transport Users

9.1 At the heart of York's Local Transport Plan lies the commitment to a 'hierarchy of transport users'. This is a priority listing applicable when making land-use and transport-related decisions and implementing transport measures. The order of priority is as follows:

- Pedestrians
- People with mobility problems
- Cyclists
- Public transport users (includes rail, bus, coach and water)
- Powered two wheelers
- Commercial/business users
- Car borne shoppers and visitors
- Car borne commuters.

9.2 The scale and significance of the proposed development demands that careful consideration is given to the provision of facilities for pedestrians, cyclists, as well as public transport users. Proposals will need to take account of the needs of disabled people and pay particular attention to Disability Discrimination Act requirements. These requirements represent the minimum standards acceptable for development. The opportunity should be taken to achieve imaginative and flexible solutions to create higher levels of accessibility. [1099]

Access

9.3 As a general principle, all commercial activities within the development site should be accessed from the existing junction on Bishopthorpe Road. The existing junction on Campleshon Road, which lies opposite Knavesmire Primary School, should in future act as a secondary means of access to the site and carry much lower volumes of traffic, in comparison.

9.4 Commercial traffic associated with the development should continue to be directed to the main entrance from the A64 Trunk Road via Tadcaster Road, Knavesmire Road and Campleshon Road. It is particularly important that such through traffic is kept away from the village of Bishopthorpe, to the south of the site.

9.5 Any complementary housing to the main employment use should be capable of access from both the Bishopthorpe Road and Campleshon Road frontages in order to facilitate traffic management arrangements introduced on race days in that area.

Cycling / Walking

9.6 A network of safe routes should be provided throughout the site for both pedestrians and cyclists. Where appropriate and possible, these routes should link to existing and proposed new cycle and pedestrian routes.

9.7 Pedestrian routes should be designed to make them convenient, comfortable, safe, direct and attractive. Pedestrian routes must be designed to be open to provide a feeling of safety and careful consideration must be given to lighting.

9.8 In order to encourage cycling and walking to the City Centre and surrounding residential areas, suitable high quality links should be provided with the site. These should include a link to the riverside route which crosses the Millenium Bridge (Route 65) and a link to the on-road route through the South Bank district. Access routes should be safe, direct and convenient with full access for those with mobility difficulties as an integral part of the design [1097]. Crossing points should have full access for those with with mobility difficulties and should be made accessible for those with visual and hearing impairments [1096]. The potential to provide talking signs should also be explored. [1098]

9.9 It is a poor cycle/pedestrian link from the river to Bishopthorpe Road. Travelling from the North, the cycle track along the river narrows down and comes to an abrupt end at the boundary with the Green Belt, where it deflects to the West along a narrow track enclosed by the car park security fencing and dense vegetation on both sides. Along this short length, its visual status and appeal as part of a long distance cycle route is greatly reduced. The Bishopthorpe Road entrance to the factory site is conveniently located at the end of the cycle track; however the crossing point is further along. It may also be appropriate to create a new gateway link off the cycle track that runs parallel with the southern boundary.

9.10 As a means of promoting the use of cycles by the new occupants, the developer will be expected to fund the provision of an appropriate number of cycle parking spaces in accordance with the anticipated modal split targets, which shall be both secure and covered. Further advice on cycle provision can be obtained from the Council's Highway Development Control team.

Accessibility

9.11 The inclusive design of provision for disabled people should be carefully considered at an early stage and discussions with the Council are encouraged. Development proposals should consider internal spaces and facilities, the spaces between and around buildings, links to other areas and routes within, through and surrounding the area. A disability audit or impact assessment should form part of the design proposals as they are developed.

9.12 All public spaces and buildings must be fully accessible to those with disabilities. Further requirements should be obtained from the Disability Discrimination Act (2005) and Part M of the Building Regulations 2004. These requirements represent the minimum standards acceptable for development. The opportunity should be taken to achieve imaginative and flexible solutions to create higher levels of accessibility. The Gateshead Access Panels' "Designing to

Enable" Guide is recommended to be followed, as is "Designing for Accessibility" a joint publication between the Commission for Accessible Environments and RIBA Enterprises. [1100]

Bus Service

9.11 9.13 Convenient, regular and good quality bus services together with their associated infrastructure, are required from the outset to ensure a reduced dependency on the private car. There is likely to be a need for a proactive relationship with bus service providers who may need some financial assistance for services until the development is complete and fully occupied.

9.12 9.14 Good quality seating, waiting and shelter facilities should be provided at all bus shelters within and around the site, together with up-to-date information facilities. This can be co-ordinated through early dialogue between the prospective developer, the City of York Council and bus service providers.

Traffic Impact Assessment Transport Assessment [1025]

9.13 9.15 A comprehensive Transport Impact [1025] Assessment Report should be prepared by the prospective developers which will address the effect of the proposed development on the following key areas:

- Measures to improve access to and movement within the site by pedestrians, cyclists and bus users
- Traffic generated by the development site, with a particular focus on its impact upon Bishopthorpe village, Bishopthorpe Road and Tadcaster Road by all modes of transport
- Traffic impact upon key junctions leading from the site, particularly Bishopthorpe Road and the main site access, Bishopthorpe Road / Campleshon Road, Tadcaster Road / Knavesmire Road
- Proposed measures to ameliorate the traffic impact of the development.

Travel Plans

9.14 9.16 Travel Plans are used as a soft measure by the Council to achieve a reduction in car usage by encouraging sustainable transport modes for people commuting to work and in connection with work business. They identify ways in which sustainable transport practices can be developed and promoted by individual companies for its own employees and visitors.

9.15 9.17 A Travel Plan will be required as supporting documentation for any planning application for development, where more than 30 people would be employed. Where a particular occupier is not identified at the planning stage a condition would be attached to any planning consent requiring a Travel Plan to be submitted for approval. Any subsequent occupiers would need to submit and agree their Travel Plan within a specified time frame (e.g. within six months of occupation). There will be requirements for on-going monitoring set against targets. Guidance on the preparation of Travel Plans is available from the Council's Transport Planning Unit.

Low Car Ownership Development

9.16 9.18 In recognition of rising traffic congestion and wider environmental reasons for controlling traffic growth in York, the Council is keen to consider a low car use and ownership development. Early discussion with Council officers will be expected however, in order to agree measures to prevent a displacement of car parking associated with the development into the surrounding residential areas.

Car Share Club

9.17 9.19 The Council is keen to promote the introduction of car share clubs as one option for meeting residents transport needs. In this regard, any developer will be expected to investigate the viability of this, and similar initiatives within their proposals in order to provide the necessary finance to operate successfully.

10. ENVIRONMENTAL ISSUES

Environmental Impact Assessment

10.1 Potential developers should approach the Local Planning Authority at an early stage for a screening opinion to establish if an Environmental Impact Assessment will be required. The request for a screening opinion should include a plan, a brief description of the nature and purpose of the proposal and its possible environmental effects, giving a broad indication of their likely scale.

10.2 The issues referred to below are offered as guidance for potential developers but are not intended to be exhaustive. Should it be determined that an Environmental Impact Assessment is required, developers are strongly advised to apply for a scoping opinion from the Local Planning Authority to establish the extent of the EIA prior to submission. [1107]

Noise and Other Amenity Issues

10.3 The development of the site has the potential to result in noise, dust and smell issues, including:

- Noise and dust from construction and demolition activities as the proposed developed takes shape
- Traffic noise from the development impacting upon existing residents
- Existing traffic noise upon future occupants of the development
- Noise from commercial activities upon future occupants and existing residents
- Noise from deliveries and waste removal
- Noise from any fixed plant and machinery that forms part of the development upon existing residents and future occupants, especially where they form part of the same building
- Cooking smells from any A3, A4 and A5 uses.

10.4 These issues must be addressed as part of the design process and be included within any submitted application. The following are key to ensuring these issues are successfully designed out:

- Use of appropriate demolition and construction techniques (eg. pilling methods and dust suppression)
- Careful consideration of site layout and orientation of buildings (eg. delivery yards)
- Careful consideration of neighbouring uses
- Internal layouts of premises
- Noise insulation through construction methods and materials
- Careful specification and positioning of fixed plant and machinery
- The correct specification and positioning of kitchen extraction units (low level discharge units are not recommended).

Air Quality

10.5 The Terry's site is approximately 600m from part of the city's Air Quality Management Area. As with any development of this scale, consideration must be given to minimising the potential impact upon air quality, particularly

from the use of motor vehicles. There are a number of measures that can be adopted that can help achieve this, including:

- The provision of a well-integrated public transport system
- Ensuring that only the minimum amount of parking is provided to encourage the use of alternative transport forms
- The provision of a car club and car share schemes, to reduce the dependence on car use and encourage the use of alternative transport
- The provision of dedicated charging points to encourage use of electric vehicles (this could tie in with parking provisions and the car club)
- The provision of secure and weather proof cycling storage facilities to encourage use of this form of transport
- The establishment of a bicycle club to provide easy access to this form of transport.

10.6 As part of any application, the impact on air quality must be fully assessed, including the use modelling techniques where appropriate. An early discussion with the Council's Air Quality Team is recommended in this respect. Where mitigation measures are required for the impact upon air quality, developers will be required to enter into a S.106 agreement to implement measures to offset any increases in local pollutant emissions and/or make an appropriate financial contribution towards the monitoring of air quality in the city.

Contaminated Land

10.7 The Terry's site has a long commercial history. Land contamination could have resulted from a number of sources, such as fuel and chemical spillages, underground storage tanks and areas of made ground. As a result, the full extent of any land contamination will need to be established. Site investigation work will be required to assess the impacts on all receptors, as detailed in Part IIA of the Environmental Protection Act 1990. Details will be required as to how any contamination can be successfully remediated and this should be included within the EIA. Developers should contact the Council's Contaminated Land Officer to discuss a suitable strategy for site investigations and remediation; this work is likely to be conditioned through the planning permission.

Recycling

10.8 The Council is committed to increasing the amount of waste that is recycled. As such the development will be required to provide suitable locations and facilities to encourage recycling. Local Plan Policy MW7 - Temporary Storage for Recyclable Material – states: *Proposals for new development, particularly employment, housing, shopping leisure and community facilities will be expected to provide an appropriate level of space for the temporary storage of recyclable material.*

Appendix 1: A Summary of the History of Terry's

- 1767: Confectioners Bayldon and Berry founded on a site near Bootham Bar
- 1793: Joseph Terry born
- 1823: Terry's name first appears when Joseph Terry, trained as an apothecary, becomes a partner
- 1824: Firm moves to St Helen's Square
- 1828: Terry now the sole owner, retains the existing peels, lozenges and pharmaceutical products and adds bakery, candles, boiled sweets and comfits, and starts to develop the chocolate side of the business
- 1840: Company name changed to Joseph Terry and Sons
- 1850: Sir Joseph Terry dies and is succeeded by his son
- 1862: New factory built at Clementhorpe to provide better transport links – supplies of sugar, cocoa, glucose, orange and lemon rinds all arrived by steam (along with coal supplies) along the River Ouse
- 1886: Increased interest in fine chocolate led to a specialised chocolate section being added to the factory
- 1923: Frank and Noel Terry launch the Chocolate Orange
- 1924-30: Continued expansion led to the need for new premises for Terry's of York – expansion at Clementhorpe was prevented by the creation in 1921 of the adjacent Rowntree Park. A greenfield site is chosen at Bishopthorpe Road. A Factory, Clock Tower (water tower and boiler house), Liquor Factory, Time Office Block and Head Offices were designed by architects J G Davies and L E Wade in red brick with sandstone ashlar dressings. Production starts in 1926
- 1937: Factory visited by **Their Majesties** HRH King George VI, HRH **Queen** Elizabeth and the Princess Royal [1126]
- 1939: Factory makes aeroplane propellers during the Second World War
- 1960/70s: Further expansion of the Bishopthorpe Road works
- 1963:Terry's family sell business to Forte [1129]
- 1967:The Bicentenary of Terry's was marked by the installation
of a commemorative fountain in the garden [1127]
- 1977 Business sold to Colgate Palmolive [1129]
- 1980s Premises at Clementhorpe sold by United Biscuits. Now residential flats [1129]
- 1981Premises at St Helen's Square (office) sold by Colgate
Palmolive. Now in use as a shop [1129]
- 1982: Terry's of York acquired by United Biscuits
- 1993: Kraft General Foods buys the Terry's Group from United Biscuits and amalgamates it with Jacobs Suchard to create Terry's Suchard
- 2004: Kraft announces the closure of the Terry's site in 2005. The factory most recently produced Terry's Chocolate Orange, Terry's All Gold and Twilight. Future production is expected to

be transferred to Kraft's existing facilities in Sweden, Belgium, Poland and Slovakia.

- 2005: Five original buildings of the Terry's factory were listed as grade II buildings of architectural and historic importance [1128]
- 2005: Factory closes 30th September 2005.

Appendix 2: Description of the Listed Buildings

PLANNING (LISTED BUILDINGS AND CONSERVATION AREAS) ACT 1990

20TH AMENDMENT OF THE 23RD LIST OF BUILDINGS OF SPECIAL ARCHITECTURAL OR HISTORIC INTEREST

DISTRICT OF YORK (NORTH YORKSHIRE)

WHEREAS:

1. Section 1 of the Planning (Listed Buildings and Conservation Areas) Act 1990 ("the Act") requires the Secretary of State, for the purposes of the Act and with a view to the guidance of local planning authorities in the performance of their functions under the Act and the Town and Country Planning Act 1990 in relation to buildings of special architectural or historic interest, to compile lists of such buildings, and she may amend any lists so compiled.

2. On 14 March 1997, the Secretary of State compiled a list of buildings of special architectural or historic interest situated in the District of York.

3. The Secretary of State, having consulted with the Historic Buildings and Monuments Commission for England and such other persons or bodies of persons who appear to her appropriate as having special knowledge of, and interest in, such buildings, considers that the said list should be amended in the manner set out in the Schedule hereto.

NOW THEREFORE the Secretary of State, in exercise of the powers conferred on her by Section 1 of the Act, hereby amends the said list in the manner set out in the Schedule hereto.

SCHEDULE

The following building shall be added:-

BISHOPTHORPE ROAD YORK Liquor Factory 493075 II

Liquor store, now disused, built 1924-30 for Terry's of York by architects J G Davis and L E Wade. Red brick in English bond with sandstone ashlars dressings. Single storey, with raised entrances and a brick parapet concealing a concrete and asphalt flat roof. Frontage to entrance road; central double half-glazed wooden doors with overlights approached up flight of nine steps with brick walls and posts, one side demolished. Former basement windows now bricked up. Mullioned and transomed small-paned

window to each side. Eaves strip in sandstone below parapet. Left return has two raised entrances up short flights of open steps, both having overlights. Additional larger entrance to ground level at left end of building. Four windows as at front, basement windows bricked up but two with sandstone lintels remaining. Further buildings added to rear, not of architectural or special interest.

INTERIOR: Viewed through windows: now an empty space.

HISTORY: Terry's of York began as a confectionary business owned by Bayldon and Berry in 1767 on a site near Bootham Bar. Joseph Terry, connected by marriage to Berry and trained as an apothecary, joined the firm, which moved in 1824 to St Helen's Square. By 1830, Terry was the sole owner, and gradually developed the chocolate side of the business. New factory premises were built at Clementhorpe in 1862 to provide better transport links, but continued expansion led to the need for new premises which were built at Bishopthorpe Road.

SUMMARY: This building is one of a group consisting of headquarters offices, factory, clocktower, Time Office block and liquor factory, which were all built at the same time. The complex is a strong group in architectural terms, presenting a unified style which reflects the strength and importance of the corporate image of Terry's chocolate firm. The buildings also have a strong historic interest, representing the most complete surviving expression of the importance of the confectionary business in York, and confirming, on a national scale, York's high status in this business.

SOURCES: Colbeck, Maurice, 'made in York', 1992, pp. 23-32. 'Terry's of York, 1767-1967', 1967, (Private Publication). 'C.M.W.', Journal of Jos. Rowntree, 1925 (pamphlet).

BISHOPTHORPE ROAD YORK

Terry's of York Clock Tower, Water Tower and Boiler house with transformer house attached 492560

Clock tower, water tower and boiler house, with attached transformer house, built in 1924-30, with later additions by J G Davies and L E Wade for Terry's of York. Red brick in English bond with sandstone dressings and parapet. Concrete and asphalt roof, metal framed windows. Tower has six stages and attached buildings have three storeys. Tower has brick angle pilasters with sunk-panel ashlar heads at the fifth stage, and large small-paned sash windows with triple keyed lintels. Top stage has ashlar quoins and a clock face on each side on which the letters TERRY YORK replace numbers. The parapet has large corner blocks with balustrades between. The boiler house and transformer house both have small-pane sashes in plain surrounds, and brick parapets above sandstone eaves bands.

INTERIOR: ground floor only; boiler/transformer house still operational with machinery filling the ground floor.

HISTORY: Terry's of York began as a confectionary business owned by Bayldon and Berry in 1767 on a site near Bootham Bar. Joseph Terry, connected by marriage to Berry and trained as an apothecary, joined the firm which moved in 1824 to St Helen's Square. By 1830 Terry was the sole owner, and gradually developed the chocolate side of the business. New factory premises were built at Clementhorpe in 1862 to provide better transport links, but continued expansion led to the need for new premises which were built at Bishopthorpe Road.

SUMMARY: This building is one of a group consisting of headquarters offices, factory, clocktower, Time office block and liquor factory, which were all built at the same time. The complex is a strong group in architectural terms, presenting a unified style which reflects the strength and importance of the corporate image of Terry's chocolate firm. The buildings also have a strong historic interest, representing the most complete surviving expression of the importance of the confectionary business in York, and confirming, on a national scale, York's high status in this business.

SOURCES: COLBECK, Maurice, 'made in York', 1992, pp. 23-32. 'Terry's of York, 1767-1967', 1967, (Private Publication). 'C.M.W.', Journal of Jos. Rowntree, 1925 (pamphlet).

BISHOPTHORPE ROAD YORK Terry's of York Factory 492559

Factory built 1924-30 by J G Davies and L E Wade for Terry's of York chocolate manufacturers. Steel framed construction with red brick in English bond with sandstone ashlar dressings and centrepiece, with a concrete and ashlar roof. Five storeys, 500ft long, with entrance front towards central road through site. Central entrance block of ashlar, slightly projecting, flanked by quoin strips of alternating red brick and ashlar sandstone. Double large doors for vehicular access with smaller personal doors to either side separated by Tuscan order columns, with antae to the sides and plain frieze and cornice above. This doorway and a row of small-paned windows above occupy two floors in height. Second and third floors have symmetrically arranged one and two light mullioned and transomed windows with cornices. Vestigial pediment over centre window on second floor. Fourth floor has million and transom windows in the centre flanked by glazed oculi in keyed ashlar surrounds. To either side the windows on all floors are mullioned and transomed with those on the first floor having cornices and those on the top floor with triple keyed lintels. Slight projecting bay on either side mid way between centre and end blocks. End blocks also project and have mullioned and transomed windows flanked by transomed single window, all with cornices, except top floor which has glazed oculus in keyed surround flanked by transomed single lights with

keyed lintels. Outside projecting end blocks, a tier of single lights in an ashlar strip to full height and alternating quoin strips on corner. Ashlar parapet is stepped above projecting bays. Left return towards Bishopthorpe Road has single light tiers in ashlar strip as at front flanking projecting bay with same window arrangement as end blocks to front. Rear is plainer with ranks of metal framed windows with ashlar sills and lintels throughout. At ground level an extension joins the factory to further buildings to the rear which were formerly separate.

INTERIOR: Ground floor not fully examined as still in use; leads to hallway with free-standing and engaged pillars. First and remaining floors are now empty. Staircases near each end of building with toilet facilities on half landings; open spaces within with walls half-tiled with white tiles and black banding. Pillars run down the centre length of each floor, and steel frame construction is visible in boxed beams. To rear of each floor, wooden loading bay doors. Roof houses heating system etc.

PROCESS: Goods were loaded in at the top floor and manufacturing processes cascaded downwards. The blended beans were roasted, cracked and winnowed, then taken to the nibbing machine where the 'nib' of the bean was extracted, this being the part used for chocolate making. The nibs were ground to produce cocoa mass, at which point other ingredients such as sugar or milk were added as required. The result was a paste which was refined several times. The next process was 'conching' where the mass was stirred for many hours at a constant temperature to produce a smooth cream. In the enrober department the chocolate was added to the various fillings, and the results were then foiled, packaged and dispatched. These processes, once carried out in the factory building, are now more compactly completed in the ground floor of the factory and the 1970 building opposite.

HISTORY: Terry's of York began as a confectionary business owned by Bayldon and Berry in 1767 on a site near Bootham Bat. Joseph Terry, connected by marriage to Berry and trained as an apothecary, joined the firm, which moved in 1824 to St Helen's Square.

BISHOPTHORPE ROAD YORK Terry's of York Time Office Block 492558 II

Office and transit/recreation room, 1924-30, architects J G Davies and L E Wade for Terry's of York chocolate manufacturers. Red brick in English bond with sandstone ashlar dressings, two storeys, flat concrete and asphalt roof. Baroque Revival style. Facade facing entrance road and headquarters block: central single storey entrance porch with tripartite window above, flanked by quoin strips in alternating red brick and sandstone, with frieze above. Three 2-light windows to either side plus slightly projecting end blocks with tripartite windows similar to centre on both floors. End blocks are framed in ashlar pilaster strips with a frieze over. All windows and frames are C20

replacements. Ashlar faced parapet which is stepped up over centre and end blocks. Left return has one 3-light first floor window; right return ahs two 3light windows to each floor. Rear has similar fenestration to front, with end blocks defined by quoin strips of alternating brick and ashlar, a door replacing one f the windows to the right of the end block and a central door framed by windows and an overlight.

INTERIOR: the interior is now largely empty and the building is unused. Spiral iron staircase leads to first floor.

The building originally had two archways leading through it from front to back, through which delivery vehicles would pass. The brick infill can be clearly seen at the rear of the building, showing that the ground floor windows in the ranges to either side of the centre block are later additions. This building was also where employees clocked in, hence its name of the Time Office Block.

The building is included for group value.

HISTORY: Terry's of York began as a confectionary business owned by Bayldon and Berry in 1767 on a site near Bootham Bar. . Joseph Terry, connected by marriage to Berry and trained as an apothecary, joined the firm which moved in 1824 to St Helen's Square. By 1830 Terry was the sole owner, and gradually developed the chocolate side of the business. New factory premises were built at Clementhorpe in 1862 to provide better transport links, but continued expansion led to the need for new premises which were built at Bishopthorpe Road.

SUMMARY: This building is one of a group consisting of headquarters offices, factory, clocktower, Time office block and liquor factory, which were all built at the same time. The complex is a strong group in architectural terms, presenting a unified style which reflects the strength and importance of the corporate image of Terry's chocolate firm. The buildings also have a strong historic interest, representing the most complete surviving expression of the importance of the confectionary business in York, and confirming, on a national scale, York's high status in this business.

SOURCES: COLBECK, Maurice, 'made in York', 1992, pp. 23-32. 'Terry's of York, 1767-1967', 1967, (Private Publication). 'C.M.W.', Journal of Jos. Rowntree, 1925 (pamphlet).

BISHOPTHORPE ROAD YORK Terry's of York Head Office 492557 II

Head office building for Terry's of York chocolate manufacturers, built 1924-30, by architects J G Davies and L E Wade. Red brick in English Bond with sandstone ashlar dressings, centrepiece and corner sections, two storeys with roof of north lights surrounded by concrete and ashlar. Baroque Revival style. Facade facing Bishopthorpe Road has centre entrance with panelled double doors and overlight, and distyle, in antis porch with Doric columns, all in ashlar. French doors on first floor above with elaborate pedimented tripe-key surround and balustraded balcony over the porch. Five windows to either side with six-over-six vertical sashes in architraves, those on ground floor with alternating triangular and segmental pediments and on first floor with cornices. Beyond these, slightly projecting end blocks in sandstone ashlar with quoin strips of alternating bands of brick and ashlar, with central six-oversix sash flanked by narrow four-over-four sashes, of which the central first floor windows have Doric pilasters and triangular pediment with corbelled balustraded balconies. A parapet conceals the roof and is stepped above the end blocks, and in the centre rises to an attic decorated with a festooned cartouche. Left return facing entrance road, and right return are identical, with centrepiece between 7 window ranges and end blocks which repeat front facade design. Centrepiece is ashlar with pilasters at the angles and three six-over-six windows on each floor, divided by guoin strips of alternating brick and sandstone. Parapet above has urns over the quoin strips.

INTERIOR: the plan is of a central double height space surrounded on all four sides by ground and first floor corridors and offices that face the exterior of the building. The original entrance, no longer used, has entrance lobby with inner floor leafing to broad hallway with tiled floor. Grand staircase rising from centre rear of hall, with splayed lower flight, wrought iron balusters and square wooden newels and handrail, bifurcating from central landing to two flights with quarter turns from centre and higher landings. Wood panelled reception area to right of and partly beneath stair, and corridors off to each side. Central cupola over hallway with coloured glass and ironwork. Ceiling elsewhere is coffered with dentillated cornices and glass panels. Half-height wood-panelled corridors off hallway lead round building, enclosing central large open double height office space, which has glass panelled barrelvaulted ceiling with dentillated cornices, below roof with north lights. Space partly partitioned with glass and wooden screens, not original. Walls are panelled with pilasters at the corners and semi-circular windows to the first floor at each end. Corridors have original double doors at intervals with decorative glass panels. Offices and other rooms to the outer side of the corridor all have oak panelled doors with eared architraves, and original wooden framed windows. The rooms vary in the amount of architectural detail, the manager's room and the board room having decorated plaster ceilings, classical moulded cornices, and waist-high wainscoting, while other offices are plainer. The boardroom additionally has a triangular pediment over a plain frieze over the main door, and consoles supporting a cornice above another. First floor rooms are in general of lower status. Some original washbasins and wood and glass screens in lavatories.

HISTORY: Terry's of York began as a confectionary business owned by Bayldon and Berry in 1767 on a site near Bootham Bar. Joseph Terry, connected by marriage to Berry and trained as an apothecary, joined the firm, which moved in 1724 to St Helen's Square.

By 1830 Terry was the sole owner, and gradually developed the chocolate side of the business. New factory premises were built at Clementhorpe in

1862 to provide better transport links, but continued expansion led to a need for new premises at Bishopthorpe Road.

SUMMARY: This building is one of a group consisting of headquarters offices, factory, clock tower, Time office block and liquor factory, which were all built at the same time. The complex is a strong group in architectural terms, presenting a unified style which reflects the strength and importance of the corporate image of Terry's chocolate firm. The buildings also have a strong historic interest, representing the most complete surviving expression of importance to the confectionary business in York, and confirming, on a national scale, York's high status in this business.

SOURCES:

COLBECK, Maurice 'Made in Yorkshire', 1992, pp. 23-32. 'Terry's of York, 1767-1967', 1967, (private publication). "C.W>M>" Journal of Jos. Rowntree, 1925 (pamphlet).

Dated:- 4th March 2005 Signed by authority of the Secretary of State ELAINE PEARCE Department for Culture, Media and Sport

Appendix 3: Description of the Conservation Area

Conservation Area No 10 (18.2 ha) The Racecourse and Terry's Factory

Introduction

This conservation area was designated in 1975. It includes the racecourse buildings and terry's chocolate factory which are sited on the Knavesmire, the northern part of Micklegate Stray. The majority of the conservation area lies within the City of York Green Belt.

History

The first race meeting was held in 1731, but it was not until 1752 that the City approved the lease of land for a permanent stand.

Although all that remains of that first stand is the lower storey, recreated in the paddock earlier this century, it has a special historic significance. In a limited architectural competition the design of John Carr, then mostly known as a good stone mason, was chosen over that of other popular architects of the day (including James Paine). It was this commission that launched him upon his fashionable career as one of the most successful provisional architects of the 18th Century, bringing him to the notice of the nobility and gentry, many of whom became his patrons. The elegant County Stand of 1834 is overshadowed by the Grandstand (1965), and the Tattersalls stand. Although large, these structures are themselves overlooked by the redbrick tower of Terry's Factory, built on higher ground adjacent to Bishopthorpe Road.

In 1926 Joseph Terry and Sons relocated their long established confectionary business from the City centre to a greenfield site. The building was designed by J.G. Davis and L.E. Wade.

Important Buildings

The lower part of John Carr's grandstand, now incorporated into the Guinness Bar, and the County Stand at the racecourse are Listed Buildings, new grandstands have been built since the 1960's.

Terry's Bishopthorpe Road works is a large neo-Georgian industrial building with a clock tower disguising the chimney. It is built in brick and buff coloured stone.

Character

The landscape is open with good long views both into and out of this conservation area. Looking from Tadcaster Road, the buildings cluster in one corner of the Knavesmire, which has the appearance of a large urban parkland.

Terry's Clock Tower and adjacent factory buildings, located as they are in the Green Belt, are a significant landmark when approaching the City from the south. From the racecourse and Terry's there are views towards the large number of mature trees lining Tadcaster and Knavesmire Roads, and within the gardens which back onto the Stray.

These buildings, defined as the Conservation Area, are of special importance because of their parkland setting (that is, the racecourse and the stray) within the City of York Green Belt.

The main elements of the character and appearance of the area are:

- (1) A cluster of buildings set in open landscape;
- (2) The buildings of both Terry's factory, especially the clock tower/chimney, and the racecourse grandstands rising out of their parkland setting in the York Green Belt;
- (3) The open views across the Knavesmire from Terry's factory and the racecourse towards Tadcaster Road with its mature trees and the gardens backing onto the stray.

Appendix 4: Relevant Development Control Local Plan Policies

The following Local Plan policies may have implications for the detailed designed of development or include requirements of developers that may be relevant depending on the nature of the development proposed.

Please refer to the Local Plan for detail. The Plan is available on the Council's website – <u>www.york.gov.uk</u> - and hard copies are available from the Forward Planning Team – see Contacts.

CHAPTER 2 - GENERAL POLICIES

- GP1 Design
- GP3 Planning Against Crime
- GP4a Sustainability
- GP4b Air Quality
- GP5 Renewable Energy
- GP6 Contaminated Land
- GP7 Open Space
- GP9 Landscaping
- GP11 Accessibility
- **GP13 Planning Obligations**
- GP15a Development and Flood Risk
- GP18 External Attachments to Buildings
- GP19 Satellite Dishes and Antennae
- **GP20 Telecommunications Developments**
- **GP21 Advertisements**

CHAPTER 3 - NATURE CONSERVATION & AMENITY

- NE1 Trees, Woodlands and Hedgerows
- NE2 River and Stream Corridors, Ponds and Wetland Habitats
- **NE3 Water Protection**
- NE7 Habitat Protection and Creation
- NE8 Green Corridors

CHAPTER 4 - HISTORIC ENVIRONMENT

- HE2 Development in Historic Locations
- HE3 Conservation Areas
- HE4 Listed Buildings
- HE5 Demolition of Listed Buildings and Buildings in Conservation Areas
- HE8 Advertisements in Historic Locations
- HE10 Archaeology
- HE11 Trees and Landscape

CHAPTER 5 - GREEN BELT AND OPEN COUNTRYSIDE

- GB1 Development in the Green Belt
- GB6 Housing Development Outside Settlement Limits
- GB11 Employment Development Outside Settlement Limits
- GB13 Sports Facilities Outside Settlement Limits

CHAPTER 6 - TRANSPORT

- T2a Existing Pedestrian/Cycle Networks
- T2b Proposed Pedestrian/Cycle Networks
- T4 Cycle Parking Standards
- T5 Traffic and Pedestrian Safety
- T7b Making Public Transport Effective
- T7c Access to Public Transport
- T13a Travel Plans and Contributions
- T16 Private Non-Residential Parking
- **T17 Residents' Parking Schemes**
- T20 Planning Agreements

CHAPTER 7 - HOUSING

- H2a Affordable Housing
- H3c Mix of Dwellings on Housing Sites
- H4a Housing Windfalls
- H5a Residential Density

CHAPTER 8 - EMPLOYMENT

E3b - Existing and Proposed Employment Sites

<u>CHAPTER 9 - EDUCATIONAL ESTABLISHMENTS</u> ED4 - Developer Contributions Towards Educational Facilities

- CHAPTER 10 SHOPPING
- S6 Control of Food and Drink (A3) Uses

CHAPTER 11 - LEISURE AND RECREATION

- L1a Leisure Development
- L1c Provision of New Open Space In Development
- L4 Development Adjacent to Rivers

CHAPTER 12 - VISITORS

- V1 Visitor Related Development
- V3 Hotels and Guest Houses

CHAPTER 13 - COMMUNITY FACILITIES

- **C1 Community Facilities**
- C6 Developer Contributions Towards Community Facilities

CHAPTER 14 - MINERALS AND WASTE

MW7 - Temporary Storage for Recyclable Material

Appendix 5: List of Local Documents

The following documents potentially have significant implications for the design and management of the site. Please contact the City Development Team for further information.

York Landscape Appraisal - 1996 Public Arts Strategy - 1998 Local Agenda 21 Strategy - 2000 Science City York: Employment Land to 2021 - 2001 Housing Needs Survey - 2002 City of York Council - Economic Development Strategy 2003 Affordable Housing Advice Note - 2004 York City Vision and Community Strategy (Without Walls) 2004 The Education and Leisure Plan 2005 First Stop York - Tourism Strategy 2005

Appendix 6 4: Economic / Science City York Aims

The Economic Development Objectives of the City are the key drivers for development of the site:

- Generate business growth and start-ups in science, creative tourism and other key business sectors to protect existing jobs and provide higher quality, sustainable and higher paid jobs
- Attract investment to strengthen the city's high growth sectors and generate quality jobs
- Promote pride in the city, high quality services and products, and safe/fair practices among York businesses
- Create a vibrant city centre through a proactive partnership approach to visitor management and by increasing investment
- Ensure that the University and other higher education providers contribute to business growth and generate quality jobs and underpin skills-training opportunities for local people
- Collaborate with regional and sub-regional partners in providing a complementary approach to business activity and jobs
- Support residents into learning and work, and improve skill levels in key areas of the economy.

York's drive to achieve regional, national and international recognition as a "Science City" has been at the heart of the Science City York partnership between City of York Council, the University of York, Yorkshire Forward, and private industry over the last seven years. Science City York was created to capitalise on the international research strengths of the University of York and other strengths of the city and sub-region to generate additional high quality business and employment opportunities in the York economy. The Science City York model was based on gaining high levels of business engagement to provide direction and support in order create an environment in which creative, science and technology excellence can thrive- and this has been achieved.

The vision for Science City York is based on a firm understanding of the success factors required, drawn from the real results achieved from initiatives undertaken to date. In order to achieve its future vision of creating an additional 15,000 technology-based jobs by 2021, Science City York is working with a wide range of partners to ensure that its approach to growth is complemented by holistic strategies reviewing sites, infrastructure, technology, skills, education, supply chain and community development.

Science City York's vision is to be a leading centre at the forefront of innovation, creativity and change within a prosperous and thriving economy by focusing on three fast growing technology clusters: Bioscience and Healthcare, Creative Technologies and IT & Digital. Since 1998, 2,641 new jobs have been created, a 60% increase in employment in the seven years since Science City York was launched.

One of the central components of the development of Science City York's infrastructure is the development of this key strategic site to support the growth of the existing Science City York clusters, which have over 240 companies, employing over 7300 people. It will also act as a key hub to potential in-movers and new start-ups in York, particularly appealing to the creative and digital industries, which will be inspired by the heritage of the site.

Potential [1131] Science City York aims for the site:

- Grow-on space for businesses is needed for those spinning out of the Science Park incubators
- Space is required to meet the needs of other established York firms looking to grow and to attract in-movers. Developers will need to liaise closely with the Science City York team (and through the team to York businesses) in developing their plans. Mechanisms exist to facilitate this
- Space should be provided on a sectoral basis which would allow firms working in similar areas to inter-relate
- Existing buildings have the capability to provide that "iconic" quality/image which is vital for value-added type businesses
- The site provides potential to meet the much needed York requirement for high quality business accommodation in the short/medium term. Currently only a very limited number of options are on offer. Here is a unique new dimension which can enhance York's economic growth sector.

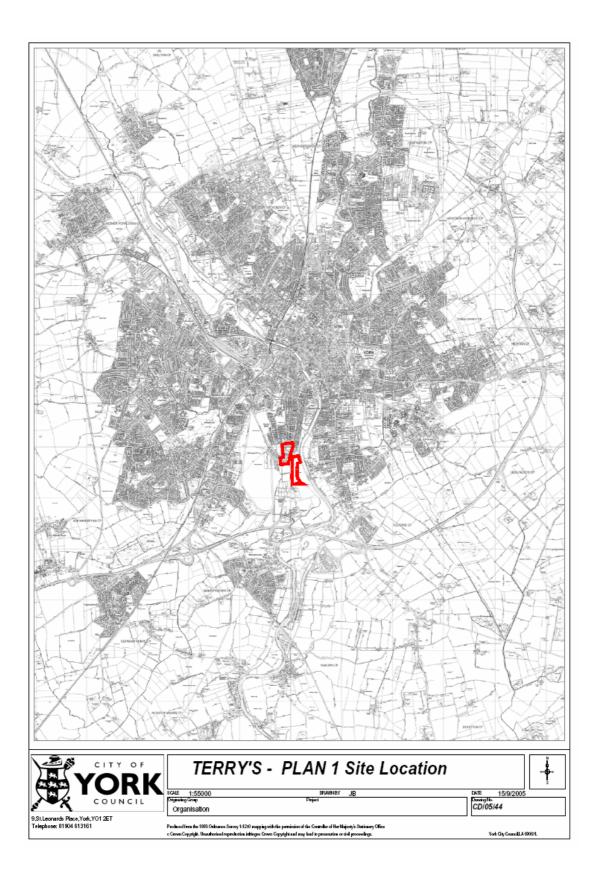
Appendix 7 5: City of York Council Contacts

As at June 2006

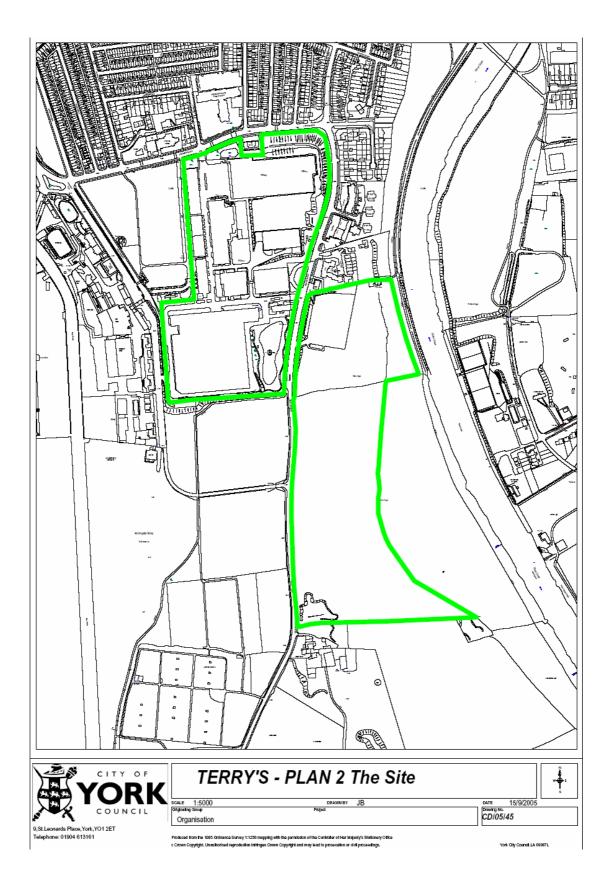
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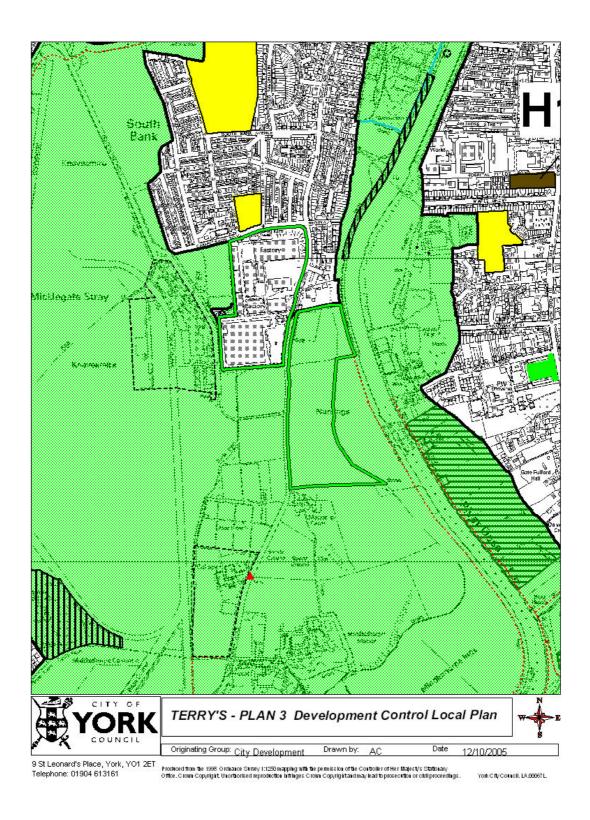
| Please contact Ewan Taylor in the first instance Ewan Taylor, City Development Officer | 1408 |
|---|------|
| Gareth Arnold, Development Area team Leader | 1320 |
| Gail Goodall, Assistant Development Officer | 1667 |
| Chris Newsome, Community Planning Officer | 1673 |
| John Oxley, Archaeologist | 1346 |
| Janine Riley, Conservation Architect | 1305 |
| Martin Lowe, Conservation Officer | 1329 |
| Esther Priestley, Landscape Architect | 1341 |
| Bob Missin, Countryside Officer | 1662 |
| Kristina Peat, Sustainability Officer | 1666 |
| Howard Watson, Area Engineer, Network Management | 1332 |
| Bryn Jones, Head of Economic Development | 4418 |
| Mike Tavener, Project Manager (Structures and Drainage) | 1473 |
| Sean Suckling, Principal Environmental Protection Officer | 1567 |
| Fiona Derbyshire, Housing Development Manager | 4153 |
| Jake Wood, Policy Officer, Learning, Culture & Childrens Services | 4673 |
| Vicky Japes, Senior Active Leisure Officer | 3382 |
| Gill Cooper, Head of Arts and Culture | 4671 |
| Denise Dodd, Chief Executive, york-england.com | 4644 |

Plan 1: Site Location







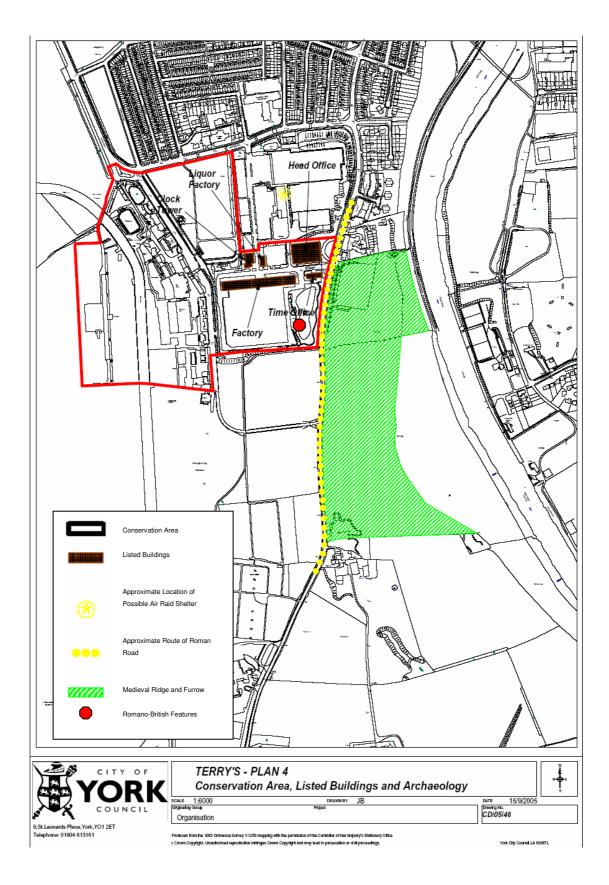


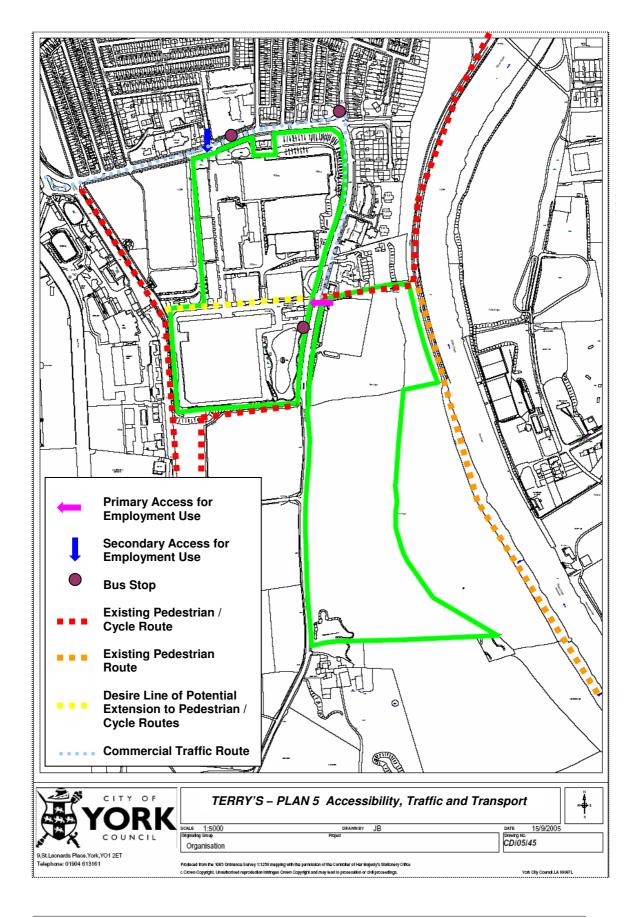
Plan 3: Development Control Local Plan Proposals Map

Plan 3: Development Control Local Plan 2005 Map Legend

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| Originating Group: City Development Drawn by: AC Date 12/10/2005 | ŶY | ORK | TERRY'S - PI | LAN 3 Local I | Plan Context Legend 🛶 |
| | | | Originating Group: Cit | v Develonment Drawn I | by: AC Date <u>12/10/2005</u> |







Plan 5: Accessibility, Traffic and Transport

Plan 6: Flood Risk

